

Ontario, Provincial - Municipal  
Relations - Committee

Government  
Publications



ONTARIO

# Progress Report



Ontario  
Provincial - Municipal Relations Committee



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ONTARIO PROVINCIAL-MUNICIPAL RELATIONS COMMITTEE  
East Block Tower, Queen's Park  
Toronto 2, Ontario

July 7th, 1953.

Hon. Leslie M. Frost, Q.C., LL.D., D.C.L.,  
Prime Minister and President of Council,  
Parliament Buildings,  
TORONTO, Ontario.

Dear Mr. Prime Minister:


I have the honour to transmit to you a Progress Report  
of the Ontario Provincial-Municipal Relations Committee, which  
outlines the work of the Committee to date and plans for future  
attention.

Respectfully Submitted,

*Harold L. Chater*

Chairman.





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## PROGRESS REPORT

### Ontario Provincial-Municipal Relations Committee

#### Introduction

A report of provincial-municipal relations at this stage of the Committee's progress appears to fall logically into four main parts as follows:

- I - Preface
- II - The Nature of the Problem
- III - Plans of the Committee
- IV - Statistical Material

Part I includes a statement of the purpose for which the Committee was established, the composition of the Committee, a summary of hearings to date and a general note on the method of study followed by the Committee.

Part II of the Report is designed to indicate in brief the nature of the problems arising from the changing pattern of economic development which has been accelerated in the last decade. The changes in the several relationships existing between the municipalities and between the Province and the municipalities have given rise to problems centering on the performance of functions of a local and a regional character. Hence, the patterns that are presently emerging are analysed to indicate the direction that may be taken in coping with the question of that performance.

Part III contains the Plans of the Committee.

Part IV contains a statistical analysis of revenues, expenditures, capacity to pay and functions. It is essential for an understanding of the problem of municipal finance, an important part of the whole problem, to have an orderly compilation of relevant data.





## PART I

Preface

In accordance with the public announcement of the Hon. Leslie M. Frost, Q.C., LL.D., D.C.L., Prime Minister and Treasurer of Ontario, on the 31st of May, 1951 in Owen Sound, to the Association of Ontario Mayors and Reeves, of the formation of a committee to review and study the municipal problems of the Province of Ontario, a conference was held in Queen's Park, Toronto, on the 27th of June, 1951. Government representatives and representatives of the Ontario Municipal Association, Association of Ontario Mayors and Reeves, Ontario Association of Rural Municipalities and the Northwestern Ontario Municipal Association were in attendance.

The Prime Minister presided at this conference, assisted by the Minister of Municipal Affairs.

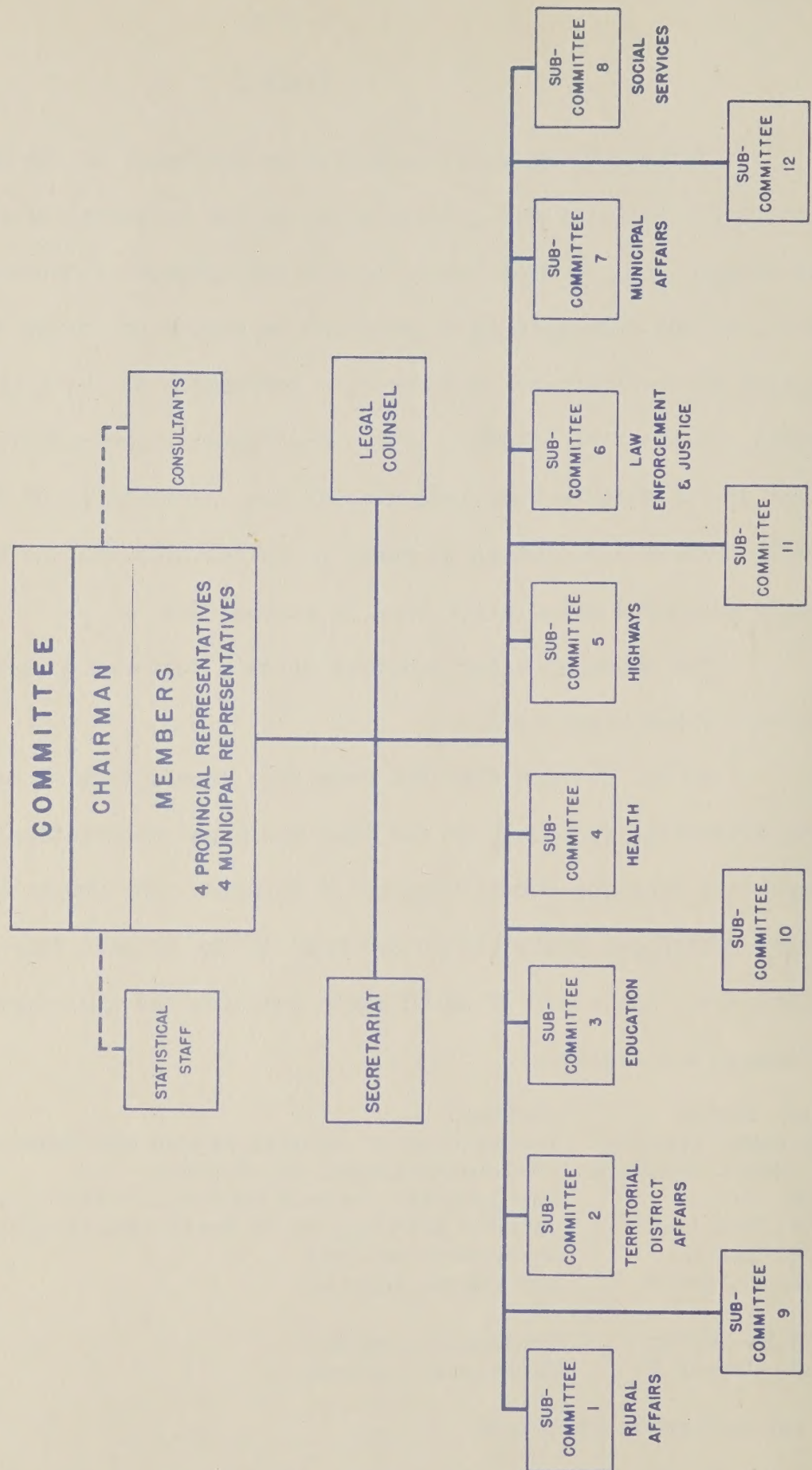
It was decided that the Committee should consist of nine members - one (with alternate) from each of the four municipal associations and four (with alternates) from the Public Service of Ontario - the Chairman to be Harold J. Chater, Provincial Statistician and head of the Ontario Bureau of Statistics and Research, the staff of which would comprise the secretariat. The Committee was composed as follows:

		<u>Alternates</u>
Mr. H.J. Chater	Chairman	
Mr. W. Elmer Brandon	Association of Ontario Mayors and Reeves	Mr. J.A. Clare *
Mr. K. Grant Crawford	Ontario Municipal Association	Mr. E.A. Outram
Mr. J.W. Walker	Northwestern Ontario Municipal Association	Mr. F.J. Hooper
Mr. E.B. McMillan	Ontario Association of Rural Municipalities	Mr. J. McLennan
Mr. G.S. Tattle	Government nominee	Dr. A.H. Sellers
Mr. J.L. Zoller *	Government nominee	Mr. W.A. Clark *
		Mr. L.B. Teetzel
Mr. J.W.P. Carter	Government nominee	Mr. R.L. Kennedy
Mr. H.H. Walker *	Government nominee	Mr. G.L. Duffin

\* Not now acting on Committee

The organization of the Committee at this stage of its progress is shown in Table 1.

# ONTARIO PROVINCIAL - MUNICIPAL RELATIONS COMMITTEE





The Committee held its first meeting on August 15th, 1951, and invited submissions from municipalities, local boards and organizations interested in municipal affairs. The invitation requested:

"Written briefs (25 copies of which are to be supplied) to be submitted not later than January 1, 1952. Subsequent to the Committee receiving such briefs, those submitting them will, in due course, be given an opportunity to appear before the Committee to support the matter in the briefs previously filed."

This date was extended.

Invitations were mailed to clerks of all municipalities with the following suggestion:

"Please notify all organizations within your municipality excluding school boards as they will be notified directly through the Department of Education. If you think the local press would be interested, you might prepare a notice for them."

The school boards were notified by an invitation mailed to their secretaries.

The thirty-four submissions filed with the Committee were read and indexed, and those filing submissions were invited to send representatives to appear before the Committee in support of the matter contained in their submissions.

As a result, seventeen organizations sent representatives to appear before the Committee to support and supplement the submissions previously filed. In addition many points were clarified through discussions.

A brief review of the hearings may be summarized by saying that the speakers for the various organizations made a marked impression upon the Committee by the grasp they had of their respective problems. These representatives constituted a cross-section of interests - from the mayors of our largest cities to the secretary-treasurer of a statute labour board from an area without municipal organization.



A list of the organizations which filed submissions with the Committee is as follows:

Cities:

Kitchener  
London  
Sarnia  
Sudbury  
Toronto  
Windsor

Unorganized Territory:

Township of Scoble

Boards of Education:

Ancaster Township Area No. 1  
Brantford  
Welland  
York Township

Counties:

Simcoe  
Welland  
Wentworth

Libraries:

Ontario Library Association  
Windsor Public Library

Police and Firefighters:

Police Association of Ontario  
Dominion Association of Fire Chiefs  
Provincial Federation of Ontario Fire Fighters

Other:

Ancaster Township Citizens Association  
Association of Children's Aid Societies of the Province of Ontario  
Association of Ontario Mayors and Reeves  
Canadian Manufacturers' Association, Inc., Direct Sellers Group (Ontario)  
Canadian Wholesale Hardware Association  
supported by  
CEDA Incorporated (Wholesale Electrical Distributors)  
Canadian Wholesale Dry Goods Association  
Canadian Wholesale Grocers  
Ontario Plumbing and Heating Council  
Wholesale Druggists  
Citizens Research Institute of Canada  
Guelph Cemetery Commission  
Henry George Society of Canada  
National House Builders Association Inc.  
Ontario Conservation Association, Zone 5  
Ontario Federation of Agriculture  
Ontario Municipal Association  
Ontario Property Owners Association - Resolution  
Toronto Home Builders' Association  
Toronto Real Estate Board

NOTE: - In addition to the above list other submissions are in course of preparation by various organizations. These will be listed in the next Progress Report.



At the same time the secretariat proceeded with a compilation of statistical data, some of which is contained in Part IV of this Report. This entailed a task of great magnitude. Through the co-operation of all departments of the Provincial Government and the Dominion Bureau of Statistics, much basic data was obtained which was processed for the purposes of the Committee. The result of the effort is shown in the various tables under the caption "The Nature of the Problem" which forms Part II of the Report. In addition there are, in Part IV, comparative tables relating to all municipalities analysed in a comprehensive form for general information.

In order to facilitate the study of the development of Ontario, the Committee has used as a basis for reporting the nineteen economic regions which coincide with county and district boundaries. These regions have for some time been used by the Ontario Bureau of Statistics and Research as the basis for reporting on the economy of Ontario. They were determined by Federal and Provincial Officials and the Canadian Manufacturers' Association several years prior to the constitution of this Committee.

Economic Regions - Counties and Districts

1. The Metropolitan Region
  - Halton
  - Peel
  - York
2. The Burlington Region
  - Brant
  - Wentworth
3. The Niagara Region
  - Lincoln
  - Welland
4. The Lake Erie Region
  - Haldimand
  - Norfolk
5. The Upper Thames Region
  - Elgin
  - Middlesex
  - Oxford
6. The Border Region
  - Essex
  - Kent
7. The St. Clair River Region
  - Lambton
8. The Upper Grand River Region
  - Perth
  - Waterloo
  - Wellington
9. The Blue Water Region
  - Bruce
  - Dufferin
  - Grey
  - Huron
  - Simcoe
10. The Kawartha Region
  - Durham
  - Northumberland
  - Ontario
  - Peterborough
  - Victoria
11. The Quinte Region
  - Frontenac
  - Hastings
  - Lennox & Addington
  - Prince Edward
12. The Upper St. Lawrence Region
  - Dundas
  - Glengarry
  - Grenville
  - Leeds
  - Stormont
13. The Ottawa Valley Region
  - Carleton
  - Lanark
  - Prescott
  - Renfrew
  - Russell
14. The Highlands Region
  - Haliburton
  - Muskoka
  - Nipissing
  - Parry Sound
15. The Clay Belt Region
  - Cochrane
  - Timiskaming
16. The Nickel Range Region
  - Manitoulin
  - Sudbury
17. The Sault Region
  - Algoma
18. The Lakehead Region
  - Kenora
  - Rainy River
  - Thunder Bay
19. The James Bay Region
  - Kenora - Patricia Portion



## PART II

### The Nature of the Problem

During the middle of the 19th century, less than 20 per cent of the population of Canada could be classed as urban\*. At the middle of the 20th century, over 60 per cent<sup>‡</sup> of the population is urban\*. Urban concentration is the result of industrialization, and the industrial evolution of the past decade has served to magnify the attendant problems. In an expanding economy, it is not unusual to find that the system of government administration followed in previous years with satisfactory results has become both costly and inefficient. In Ontario the co-ordination and integration of services performed by federal, provincial and local governments have not kept pace with the rapid growth and changing complexion of the economy, and it is therefore desirable to determine what readjustments are feasible to provide efficient public service with a minimum of expenditure.

Ontario is in the midst of rapid industrial development. The growth of manufacturing industries as well as the concentrations and shifts in the population are significant in many of Ontario's economic regions. Industrial growth brings in its wake the need for educational facilities, housing, water supply, sanitation, police, fire protection, and similar services. It is the rapidity of the rate of the industrial development which intensifies the problems of meeting these needs. The government closest to the people - the local authorities - receive the initial impact of these changes: hence, in great part, the municipal problem. Because the municipalities are emanations of the province, the problem is provincial-municipal.

\* Used in a broad sense as the terms rural and urban are defined differently over the years.

<sup>‡</sup> 62% 1951 definition - Ontario 70%  
57% 1941 definition - Ontario 60%

The justification of a political or governmental unit is that it performs useful services. One of the main features of this investigation centres on the usefulness of the classification of municipal units into townships, villages, towns and cities, with functions and revenue sources allocated thereto based not on economic and social objectives of the present, but on conditions of the past.

The past decade has been a period of rapid and diversified development in the Province of Ontario. Evidences of this may be seen in the expansion of population, labour force, capital investment, etc., the result of which has been an increase in the net value of all production from \$1,300,000,000 in 1939 to \$4,500,000,000 in 1950. On a per capita basis, this increase has been from \$341 to \$1,008. As a result of this marked increase in production, personal income(1) in the Province jumped from \$476 per capita in 1939 to an estimated \$1,403 in 1952. Wages, salaries and supplementary labour income(2) increased from \$295 per capita to \$973 over the same period, or about 230%. Allowing for the depreciated value of the dollar as shown by the Consumer Price Index, the total and per capita personal income represent an increase in real earnings of some 105% and 60% respectively while the wages, salaries and supplementary labour income show a total increase of 130% and a per capita increase of almost 80%.

- (1) Includes wages, salaries and supplementary labour income (about 65% of total) military pay and allowances, net income received by farm operators from farm production, net income of non-farm unincorporated business, interest, dividends and net rental income of persons and transfer payments.
- (2) Includes all compensation to wage-earners and salaried employees and other expenditures by employers on labour account that can be regarded as payment for employees' services, i.e., living allowances, board and lodging, employers' contributions to pension funds, employee welfare funds, unemployment insurance and workmen's compensation (excluding the portion of employers' contributions to workmen's compensation estimated to be for medical aid and hospitalization). Excluded are the earnings of self-employed individuals or partners, the income of independent professionals, the net income of farmers and payments to members of the armed services.



The basis for the traditional municipal classification of city, town, village and township has now given way in fact, though not in law, to the metropolitan area, the suburb, the manufacturing community, the agricultural community, the resource development community, the mining camp, and so on. Even this expanded classification only in part reflects the fact that the development has not been uniform. Some areas have shown extraordinary growth while others have not.

A study of the operation of local or municipal governments requires a general understanding of the three spheres of government in Canada. Such a study emphasizes the numerous inter-relationships of all three. These inter-relationships are illustrated in summary form in Table 2 which presents a list of functions involving Federal, Provincial and Municipal Governments under broad headings, but limited to the situation in Ontario. This classification is based on a report adopted at a Dominion-Provincial Conference on Provincial Finance Statistics in 1947.

TABLE 2

A CLASSIFICATION OF GOVERNMENTAL FUNCTIONS  
FEDERAL-PROVINCIAL-MUNICIPAL

CONSTITUTIONAL SOURCE  
STATUTE OF WESTMINSTER (1931)  
BRITISH NORTH AMERICA ACT (1867)

<u>Functions</u>	<u>Governments Involved</u>
INTERNAL AND EXTERNAL AFFAIRS	
Conferences, Agreements, Treaties with Commonwealth and Foreign Governments	Federal
Federal-Provincial Relations	Federal, Provincial
DEFENCE	
Armed Services	Federal
Civilian Defence	Federal, Provincial, Municipal
PROTECTION OF PERSONS AND PROPERTY	
Law Enforcement	Federal, Provincial, Municipal
Police Protection	Federal, Provincial, Municipal
Fire Protection	Provincial, Municipal
Corrections	Provincial, Municipal
Registrations	Federal, Provincial, Municipal
Regulation and Inspection	Federal, Provincial, Municipal
Trusteeship	Provincial
TRANSPORTATION AND COMMUNICATIONS	
Airways and Air Harbours	Federal, Municipal
Highways, Roads, Bridges and Ferries	Federal, Provincial, Municipal
Railways	Federal, Provincial, Municipal
Waterways and Harbours	Federal, Municipal
Postal Services	Federal
Telephones	Federal, Provincial, Municipal
Telegraph	Federal, Provincial
Radio	Federal
Television	Federal
HEALTH AND SOCIAL WELFARE	
Health and Hospitals	Federal, Provincial, Municipal
Social Welfare	Federal, Provincial, Municipal
RECREATIONAL AND CULTURAL SERVICES	
Parks, Community Centres, Archives, Museums, Libraries	Federal, Provincial, Municipal
EDUCATION	
Schools, Colleges, Universities	Provincial, Municipal



NATURAL RESOURCES AND PRIMARY INDUSTRIES

Fish and Game, Fishing and Trapping	Federal, Provincial
Forests and Forest Products	Federal, Provincial, Municipal
Lands, Agriculture	Federal, Provincial, Municipal
Minerals and Mines	Federal, Provincial
Water Resources	Federal, Provincial

INDUSTRIAL DEVELOPMENT AND TRADE

Intermediate and Secondary Industries	Federal, Provincial, Municipal
Merchandizing and Services	Federal, Provincial, Municipal

FINANCIAL CONTROL

Banking, Credit, Currency and Exchange	Federal
Prices	Federal, Provincial
Insurance	Federal, Provincial
Loan and Trusts	Federal, Provincial
Securities	Provincial

As shown in Tables 3\* and 4\*, analyses of existing taxation at all divisions of government, show that the increase in Gross National Product<sup>§</sup> has been accompanied by corresponding increases in provincial and federal tax revenues but that the same is not true of municipal tax revenues. This occurs because the major source of municipal revenue is the property tax. The increase in the amount of municipal taxation is not proportionate to the dollar increases in provincial and federal taxation. The question whether there is a need of such proportionate increase is a matter requiring further study of federal-provincial-municipal functions and relationships.

An analysis of the increase in net receipts and disbursements of the Provincial government on a per capita basis and in total for the fiscal years 1940, 1944, 1946, 1948 and 1950 to 1952 incl., is shown in Tables 13 and 14 in Part IV of this Report. These figures are presented for informative purposes, without comment, at this stage of the Committee's study.

<sup>§</sup> The market value of all final goods and services produced in the year. It includes salaries and wages, supplementary labour income (employer contributions to unemployment insurance, pension funds, Workmen's Compensation funds and income in kind, etc.), profits, interest, net rent and net income of agriculture and other unincorporated business, indirect taxes less subsidies, depreciation allowances and similar business costs.

\* See pages 14 to 17 inclusive.

TABLE 3

Federal, Provincial and Municipal Governments  
CanadaTAX REVENUES (1)  
for the fiscal years ended nearest December 31st,  
1939, 1945, 1949 and 1950

	<u>1939</u>	<u>1945</u>	<u>1949</u>	<u>1950</u>
	----- Millions of Dollars -----			
Federal Government	468	2,202	2,323	2,500
Provincial Governments	172	229	550	613
Municipal Governments	<u>275</u>	<u>299</u>	<u>433</u>	<u>482</u>
	<u>915</u>	<u>2,730</u>	<u>3,306</u>	<u>3,595</u>
	----- Percentage -----			
Federal Government	51.2	80.7	70.3	75.1
Provincial Governments	18.8	8.4	16.6	17.0
Municipal Governments	<u>30.0</u>	<u>10.9</u>	<u>13.1</u>	<u>17.9</u>
	<u>100.0</u>	<u>100.0</u>	<u>100.0</u>	<u>100.0</u>
Less Federal Government National Defence Expenditures				
	----- Millions of Dollars -----			
Federal Government	341	- 27(2)	1,950	2,000
Provincial Governments	172	229	550	613
Municipal Governments	<u>275</u>	<u>299</u>	<u>433</u>	<u>482</u>
	<u>788</u>	<u>501</u>	<u>2,933</u>	<u>3,105</u>
	----- Percentage -----			
Federal Government	43.3	-	66.5	69.2
Provincial Governments	21.9	-	18.7	19.7
Municipal Governments	<u>34.8</u>	<u>-</u>	<u>14.8</u>	<u>15.1</u>
	<u>100.0</u>	<u>-</u>	<u>100.0</u>	<u>100.0</u>
	----- Percentage of 1939 -----			
Federal Government	100.0	-	571.5	600.0
Provincial Governments	100.0	132.6	319.2	352.7
Municipal Governments	100.0	108.8	157.7	175.3

\* Preliminary

(1) Detail given in Part IV, Table 11, pages 52-53

(2) Tax Revenues \$2,202,000,000 less National Defence  
Expenditures \$2,229,000,000



TABLE 3 (continued)

Provincial and Municipal Governments  
Province of Ontario

TAX REVENUES  
 for the fiscal years ended nearest December 31st,  
 1939, 1945, and 1949 to 1951 inc.

	<u>1939</u>	<u>1945</u>	<u>1949</u>	<u>1950</u>	<u>1951</u>
	----- Millions of Dollars -----				
Provincial Government	55.3	43.0	144.3	175.7	203.6
Municipal Governments	<u>117.4</u>	<u>108.2</u>	<u>169.8</u>	<u>188.4</u>	<u>226.0</u>
	<u>172.7</u>	<u>151.2</u>	<u>314.1</u>	<u>364.1</u>	<u>429.6</u>
	----- Percentage -----				
Provincial Government	32.0	28.4	45.9	48.3	47.4
Municipal Governments	<u>68.0</u>	<u>71.6</u>	<u>54.1</u>	<u>51.7</u>	<u>52.6</u>
	<u>100.0</u>	<u>100.0</u>	<u>100.0</u>	<u>100.0</u>	<u>100.0</u>
	----- Percentage of 1939 -----				
Provincial Government	100.0	77.8	260.9	317.7	368.2
Municipal Governments	100.0	92.2	144.6	160.5	192.5

TABLE 4

Federal, Provincial and Municipal Governments  
CanadaTOTAL EXPENDITURE(1)  
for the fiscal years ended nearest December 31st,  
1939, 1945, 1949 and 1950

	<u>1939</u>	<u>1945</u>	<u>1949</u>	<u>1950</u>
	----- Millions of Dollars -----			
Federal Government	571	4,679	2,011	2,495
Provincial Governments	355	371	874	924*
Municipal Governments	<u>305</u>	<u>334</u>	<u>619</u>	<u>697*</u>
	<u>1,231</u>	<u>5,384</u>	<u>3,504</u>	<u>4,116*</u>
	----- Percentage -----			
Federal Government	46.4	86.9	57.4	60.6*
Provincial Governments	28.8	6.9	24.9	22.5*
Municipal Governments	<u>24.8</u>	<u>6.2</u>	<u>17.7</u>	<u>16.9*</u>
	<u>100.0</u>	<u>100.0</u>	<u>100.0</u>	<u>100.0 *</u>
Less Federal Government National Defence Expenditures				
	----- Millions of Dollars -----			
Federal Government	444	2,450	1,638	1,735
Provincial Governments	355	371	874	924*
Municipal Governments	<u>305</u>	<u>334</u>	<u>619</u>	<u>697*</u>
	<u>1,104</u>	<u>3,155</u>	<u>3,131</u>	<u>3,356*</u>
	----- Percentage -----			
Federal Government	40.2	77.6	52.3	51.7
Provincial Governments	32.2	11.8	27.9	27.5
Municipal Governments	<u>27.6</u>	<u>10.6</u>	<u>19.8</u>	<u>20.8</u>
	<u>100.0</u>	<u>100.0</u>	<u>100.0</u>	<u>100.0</u>
	----- Percentage of 1939 -----			
Federal Government	100.0	551.3	368.7	390.5
Provincial Governments	100.0	104.5	246.3	260.4*
Municipal Governments	100.0	109.7	203.3	228.8*

\* Preliminary

(1) Detail given in Part IV, Table 12, pages 54-55

TABLE 4, (continued)

Provincial and Municipal Governments  
Province of Ontario

TOTAL EXPENDITURE  
 for the fiscal years ended nearest December 31st,  
 1939, 1945 and 1949 to 1951 inc.

	<u>1939</u>	<u>1945</u>	<u>1949</u>	<u>1950</u>	<u>1951</u>
----- Millions of Dollars -----					
Provincial Government (1)	118.4	132.3	274.4	305.4	372.3
Municipal Government (2)	<u>112.1</u>	<u>130.9</u>	<u>209.4</u>	<u>230.9</u>	<u>273.2</u>
	<u>230.5</u>	<u>263.2</u>	<u>483.8</u>	<u>536.3</u>	<u>645.5</u>
----- Percentage -----					
Provincial Government	51.3	50.2	56.7	56.9	57.7
Municipal Governments	<u>48.7</u>	<u>49.8</u>	<u>43.3</u>	<u>43.1</u>	<u>42.3</u>
	<u>100.0</u>	<u>100.0</u>	<u>100.0</u>	<u>100.0</u>	<u>100.0</u>
-----Percentage of 1939-----					
Provincial Government	100.0	111.9	232.2	258.5	315.3
Municipal Governments	100.0	117.0	186.6	206.3	243.8

(1) Detail given in Part IV, Table 14, page 57

(2) Detail given in Part IV, Table 18, page 75

GROSS NATIONAL PRODUCT

	<u>1939</u>	<u>1945</u>	<u>1949</u>	<u>1950</u>	<u>1951</u>
Millions of Dollars	5,707	11,850	16,462	18,217	21,448
percentage of 1939	100.0	207.6	288.5	319.2	375.8



At the present time provincial-municipal statutory relationships are established in the Statutes of Ontario, embracing in whole or in part approximately one hundred and fifty to two hundred Acts of the Legislature and in the regulations enacted under these statutes. These Acts are listed in Table 5.

When these Acts are applied to the 927 local municipalities and 38 county municipalities (43 geographic counties), comprising a wide range of urban, suburban, and rural areas located in extremely diversified economic regions, it is difficult to find a basic factor upon which to classify logically such different types of municipalities.

TABLE 5

LIST OF ACTS IN REVISED STATUTES OF ONTARIO, 1950  
AND THE STATUTES OF 1951, 1952 and 1953  
AFFECTING MUNICIPALITIES\*

<u>ACT</u>	<u>CHAPTER</u>
Administration of Justice Expenses.	5
Adolescent School Attendance	6
Agricultural Associations	8
Agricultural Committees	9
Agricultural Development	10
Agricultural Representatives	12
Agricultural Societies	13
Anatomy	16
Apprenticeship	19
Arbitration	20
Archives	22
Assessment	24
Auxiliary Classes	29
Bailiffs	30
Beach Protection	32
Beaches and River Beds	33
Blind Workmen's Compensation	37
Boards of Education	38
Bread Sales	39
Bridges	40
Building Trades Protection	41
Burlington Beach	43
Cemeteries	46
Charitable Institutions	49
Children's Protection	53
Commissioners for Taking Affidavits	57
Community Centres	58
Companies**	59
Conservation Authorities	62
Consolidated Revenue Fund	64
Continuation Schools	66
Controverted Elections	67
Conveyancing and Law of Property	68
Coroners	70
Corporations Tax	72
County Judges	76
Crown Attorneys	81
Crown Witnesses	83

\*\* (This Act remains in force until April 30th, 1954, when The Corporations Act, 1953, comes into force.)

\* Does not include Private Acts.

## CHAPTER

## ACT

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Ditches and Watercourses	105
Division Courts	106
Dog Tax and Live Stock Protection	107
Egress from Public Buildings	111
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Farm Loans	127
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Municipal Health Services	250
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Niagara Parks	253
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Protection of Cattle	294
Provincial Aid to Drainage	295
Provincial Parks	300
Psychiatric Hospitals	301
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Public Health	306
Public Hospitals	307
Public Libraries	310
Public Parks	314
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Tile Drainage	392
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Vacant Land Cultivation	405
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Vocational Education	413
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LIST OF ACTS IN STATUTES OF 1951  
AFFECTING MUNICIPALITIES

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LIST OF ACTS IN STATUTES OF 1952  
AFFECTING MUNICIPALITIES

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LIST OF ACTS IN STATUTES OF 1953  
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The list of municipalities and local boards set out in Table 6 illustrates the complexity presently existing in the organization of local authorities.

There are inequities that exist at present between the various units of local government which require solution. Taxable capacity, productivity and the level of expenditures are factors in any appraisal of this problem.

TABLE 6

CLASSIFICATION OF LOCAL MUNICIPALITIES (1)  
BY POPULATION  
AS AT DECEMBER 31, 1952

Population	Total	Cities	Separated Towns	Towns	Villages	Town-Improvement Ships	Districts	Parks Commissions
600,000	1	1						
100,001-300,000	3	3						
90,001-100,000	3	1				2		
70,001- 90,000	-							
60,001- 70,000	3					3		
50,001- 60,000	1	1						
40,001- 50,000	3	3						
30,001- 40,000	7	7						
20,001- 30,000	8	4		1		3		
10,001- 20,000	33	9	3	8	1	12		
9,001- 10,000	4			2		2		
8,001- 9,000	12		1	6	2	3		
7,001- 8,000	18			10		8		
6,001- 7,000	8		1	3		4		
5,001- 6,000	16			8		8		
4,001- 5,000	40		2	8		29	1	
3,001- 4,000	66		1	23	2	39	1	
2,001- 3,000	130			30	2	96	1	1
1,001- 2,000	262			26	56	176	4	
901- 1,000	28			1	12	14	1	
801- 900	36			3	12	21		
701- 800	40			2	14	23	1	
601- 700	31			1	12	18		
501- 600	29			2	7	20		
401- 500	50			1	15	33	1	
301- 400	42			4	9	28	1	
201- 300	25				6	17	2	
101- 200	19			2	4	10	2	1
1- 100	8			2	2	3	1	
Nil	1							1
	927	29	8	143	156	572	16	3

(1) Does not include 38 County Municipalities (43 Geographic Counties)

## TABLE 6 (continued)

SCHOOL BOARDS IN ONTARIOas of September, 1952ELEMENTARYPublic

Boards of Education	59	
Twp. School Area Boards	530	
Improvement District Boards	19	
Trustee Boards		
Elected.....	2,569	
Appointed.....	48	<u>2,617</u>
Total Public	3,225	

Separate

Union Separate School Boards	44	
Elected Trustee Boards	618	<u>662</u>
Total Separate	662	

TOTAL ELEMENTARY.....3,887

SECONDARY

Boards of Education	59	
High School Boards	159	
Collegiate Institute Boards	16	
Continuation School Boards	69	<u>303</u>

Total Secondary..... 303

TOTAL BOARDS.....4,131  
(Boards of Education counted once only)



TABLE 6, (continued)

MUNICIPAL UTILITY COMMISSIONS  
1952

	<u>Cities</u>	<u>Separated Towns</u>	<u>Towns</u>	<u>Villages</u>	<u>Town- ships</u>	<u>Improvement Districts</u>	<u>Total</u>
Hydro Commissions	9	1	43	100	38	1	192
Water Commissions	7	2	36	44	26	-	115
Telephone Commissions	-	-	4	1	75	-	80
*	-	-	1	4	109	-	114
Transportation Commissions	2	-	-	-	1	-	3
<u>Public Utility Commissions</u>							
Hydro-Water	9	3	47	18	4	-	81
Hydro-Gas	1	-	-	-	-	-	1
Hydro-Water-Gas	4	1	-	-	-	-	5
Hydro-Water- Transportation	1	-	-	-	-	-	1
Hydro-Gas- Transportation	1	-	-	-	-	-	1
Hydro-Water-Gas Transportation	1	-	-	-	-	-	1
Hydro-Water- Sanitary Sewage	-	1	3	-	-	-	4
Hydro-Water- Telephone	-	1	1	-	-	-	2
Other Utilities	3	-	-	-	-	-	3

\* Municipal Telephone Systems according to the 1951 Report of the Ontario Municipal Board - 1952 Report not available.

The remainder of the above figures were taken from Municipal Audit Reports



TABLE 6,

MUNICIPAL BOARDS,  
19

		<u>Cities</u>	<u>Separated Towns</u>	<u>Towns</u>	<u>Villages</u>	<u>Town- ships</u>
Boards of Health	(1)	16	2	15	3	9
	(2)	21	5	73	71	333
Boards of Parks Commission	(1)	17	4	33	21	10
	(2)	29	3	29	13	6
Public Library Boards (Free)	(1)	29	7	90	72	16
	(2)	29	7	95	66	15
Association Public Library Boards	(2)	-	1	18	53	106
Municipal Cemetery Boards	(1)	6	2	32	36	28
	(2)		NOT AVAILABLE			
Boards of Police Commissions	(1)	15	1	8	1	3
	(2)	28	4	17	-	10
Housing Commissions	(1)	6	-	2	-	-
	(2)	10	2	7	-	1
Planning Boards	(1)	5	1	7	1	2
	(2)	28	6	54	25	112
Industrial Commissions	(1)	2	1	1	-	-
	(2)	23	-	4	-	-
Suburban Roads Commission	(1)	3	-	-	-	-
	(2)	24	9	-	-	-
Recreation Commission	(1)	10	4	52	9	14
	(2)	25	6	84	31	51
Community Centre Boards	(1)	4	4	23	27	54
	(2)	11	3	38	35	103
Miscellaneous (3)	(1)	45	1	47	28	49
Civic Hospitals	(2)	9	-	5	1	-

(1) Count from questionnaires of Municipal Audit Reports.

(2) Count from Provincial Government Departments concerned.

(3) Includes Sanatorium Boards, Museum, Exhibition Boards, Fair Boards, Grounds Commission, Game Commission and Drainage Commission.

(a) Located in unorganized Townships.



(continued)

and COMMISSIONS

52

<u>Improvement Districts</u>	<u>Statutory Park Commissions</u>	<u>Police Villages</u>	<u>Total</u>	
-	-	-	45	
10	2	-	515	Plus 27 Health Units
-	-	-	85	(Municipalities in Health
-	-	-	80	Units not counted)
3	-	-	217	
4	-	8 (a) 1	225	Plus 13 county Library
1	-	75 (a) 1	255	Co-operatives
1	-	-	105	
-	-	-	28	
-	Plus 1 County (York)	-	60	
-	-	-	8	
-	-	-	20	
-	-	-	16	
2	1	-	147	Boards comprised of 228
-	-	-	4	municipalities
-	-	-	27	Full-time Commissions plus
-	-	-	3	150 part-time
-	-	-	33	
3	-	-	92	Smith's Falls has 2 Commis-
6	Plus 1 County (Simcoe)	-	204	sions: 1. Lanark, 2. Leeds
1	-	-	113	and Grenville
3	-	-	193	
2	-	-	172	
-	-	-	15	

In addition to the complexity of the municipal structure, both administrative and financial, the relationship of local government to the provincial administration through many of its departments is also a very involved matter. Table 7 sets out the Departments of the Provincial Government and indicates those having financial relationships with municipalities and local authorities.

TABLE 7

DEPARTMENTS OF THE PROVINCIAL GOVERNMENT  
OF ONTARIO

---

- \* - Department of Agriculture
  - \* - Department of the Attorney-General
  - \* - Department of Education
  - \* - Department of Health
  - \* - Department of Highways
  - Department of Insurance  
(Under the jurisdiction of the  
Attorney-General)
  - Department of Labour
  - \* - Department of Lands and Forests
  - Office of the Lieutenant-Governor
  - \* - Department of Mines
  - \* - Department of Municipal Affairs
  - \* - Department of Planning and Development
  - Office of the Prime Minister
  - Office of the Provincial Auditor
  - Department of the Provincial Secretary
  - \* - Department of the Provincial Treasurer
  - Department of Public Records and Archives  
(Under the jurisdiction of the  
Minister of Education)
  - \* - Department of Public Welfare
  - \* - Department of Public Works
  - \* - Department of Reform Institutions
  - Department of Travel and Publicity
- \*Has a financial relationship with Municipalities  
and Local Authorities.



To obtain a proper perspective of provincial-municipal relationships, it is deemed appropriate here to indicate the matters involved in provincial and municipal relations where there is a joint participation in the cost.



TABLE

GOVERNMENT OF THE  
PAYMENTS TO MUNICIPALITIES, BOARDS OF  
for the fiscal years ended March 31,

	----- 1943-44 \$'000
Education - Legislative Grants, Education of Non-Resident Pupils	8,354
Public Libraries	44
Community Programmes	-
Community Centres	*
Public Hospitals, Isolation Hospitals, Assistance to Municipalities in Territorial Districts and Indigents from Unorganized Territory	1,634
Public Hospitals, Special Non-recurring Capital Grants	-
Health Units, School Medical Inspections, School Dental Services, etc.	133
Highways - Subsidies to Incorporated Municipalities and Unincorporated Townships in Northern Ontario	4,918
Mining Municipalities	350
1-Mill Subsidy	3,064
The Police Act	-
The Fire Departments Act	-
Supplement re 1-Mill Guarantee	-
County and District Assessors	-
In Lieu of Certain Municipal Taxes	-
Compensation for Loss re Repeal of The Mortgage Tax Act	-
Housing - Regent Park and Rental Housing Projects	-
Railway Tax	185
Child Welfare, including Day Nurseries Upkeep	72
Homes for the Aged - Operating Cost and New Buildings	-
Direct Unemployment Relief	1,219
Flood Control, Drainage Work, Conservation, etc.	6
Miscellaneous	70
	-----
Total	20,049
	=====
% of 1943-44	100.00%

- Nil

\* Less than \$500.00

Note - See Part IV, Table 15, pages 58 and 59, for detail by departments.



8

PROVINCE OF ONTARIO  
EDUCATION, LOCAL BOARDS, PUBLIC HOSPITALS, ETC.  
1944, 1946, 1948 and 1950 to 1953 incl.

----- April 1st - March 31st -----					
<u>1945-46</u>	<u>1947-48</u>	<u>1949-50</u>	<u>1950-51</u>	<u>1951-52</u>	<u>1952-53</u>
\$'000	\$'000	\$'000	\$'000	\$'000	(Interim) \$'000
23,310	29,611	38,131	43,075	48,354	54,622
59	260	405	425	505	600
-	105	172	195	4	231
-	9	482	433	423	212
1,183	3,283	9,394	10,137	11,716	13,903
-	-	-	-	5,750	8,500
322	603	559	588	630	695
7,342	15,336	20,753	21,346	25,231	30,200
105	150	300	302	372	1,500
3,105	3,279	-	-	-	-
-	-	1,353	1,669	1,894	2,314
-	-	1,375	1,589	1,721	2,061
-	-	557	387	378	460
-	-	-	28	35	45
-	-	-	-	-	500
-	-	-	-	-	-
-	-	961	407	94	316
182	183	224	220	220	222
77	222	968	1,215	1,369	1,639
-	-	463	1,038	2,238	2,065
1,310	1,807	2,396	2,687	3,038	3,000
49	66	1,012	600	1,367	1,769
43	69	68	351	108	115
<hr/>	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
37,087	54,983	79,583	86,692	105,447	124,969
<hr/>	<hr/>	<hr/>	<hr/>	<hr/>	<hr/>
184.98%	274.24%	396.94%	432.40%	525.95%	623.32%

In 1950 the ratio of provincial to municipal expenditure\* in Canada was 1.33 to 1. (See Table 4, Page 16). This, of course, varies between provinces. In Ontario the ratio was 1.32 to 1. This variation arises because of differences in assessment, taxation, population, area, statutory obligations, the distribution of functions, the services provided and many other items. Some types of expenditure borne by municipalities are not, in the opinion of many, proper municipal responsibilities.

The economic conditions in a municipality and in the area surrounding it both have a bearing on its financial position which is not necessarily fixed, for it may be altered by industrial development. The ratio of provincial-municipal sharing of costs should be determined by and should reflect among other factors, the evolution taking place in the financial affairs of the cities, towns, villages and townships in a locality.

So long as the taxing power of the municipalities is substantially limited to real property taxation, local municipal services can only be improved or new services added by a progressively increasing burden of taxation on real property or increased cost-sharing. This being the case, without such increased cost-sharing, it may mean a deterioration of municipal services to property because municipal tax revenue from property is diverted to expenditures on behalf of persons. Public demand requires that services such as education, welfare and health be given priority.

\* Dominion Bureau of Statistics

TABLE 9\*

## 1952 Per Capita Expenditure (1)

on  
of  
General Government, Services to Property and Services to Persons  
The Municipalities in the Toronto Metropolitan Area and all Cities, Towns and Villages  
Over 6,000 Persons in Six Population Groups

1	2	3	4	5	6	7	8
				Services to Persons			

\* Based on Material in Part IV, Table 16, pages 60-62 Incl.

(1) County Rates Included

(2) Includes the Townships of Etobicoke, Scarborough, York, York East and York North, the Villages of Forest Hill, Long Branch and Swansea, the Towns of Leaside, Mimico, New Toronto and Weston, and the City of Toronto.

TABLE 10\*

## Percentage Breakdown of 1952 Expenditure (1)

General Government, Services to Property and Services to Persons  
on  
of  
The Municipalities in the Toronto Metropolitan Area and all Cities, Towns and Villages  
Over 6,000 Persons in Six Population Groups

Group	1	2	3	4	5	6	7	8
				----- Services to Persons -----				
				Conservation of Health and Welfare				
	General Government	Services to Property	Health	Welfare	Total (3+4)	Education	Total (5+6)	Total (1+2+7)
	%	%	%	%	%	%	%	%
Metropolitan Toronto(2)	7.5	40.4	6.3	7.6	13.9	38.2	52.1	100.0
95,000 to 225,000 Persons	8.1	42.0	8.8	5.8	14.6	35.3	49.9	100.0
35,000 to 55,000 Persons	8.1	41.5	6.8	5.1	11.9	38.5	50.4	100.0
17,000 to 34,999 Persons	8.2	42.9	4.1	6.1	10.2	38.7	48.9	100.0
10,000 to 16,999 Persons	9.4	43.3	3.6	4.0	7.6	39.7	47.3	100.0
7,500 to 9,999 Persons	9.5	44.2	2.6	4.1	6.7	39.6	46.3	100.0
6,000 to 7,499 Persons	12.1	44.8	1.7	2.3	4.0	39.1	43.1	100.0

\* Based on Material in Part IV, Table 16, pages 60-62 Incl.

(1) County Rates Included

(2) Includes the Townships of Etobicoke, Scarborough, York, York East and York North, the Villages of Forest Hill, Long Branch and Swansea, the Towns of Leaside, Mimico, New Toronto and Weston, and the City of Toronto.



As can be seen in Table 9, per capita expenditures, except that for General Government, appears to decline with the size of the municipality. Expenditure on Services to Persons, however, declines more rapidly than expenditure on Services to Property, and within the Services to Persons group expenditure on Health and Welfare declines more rapidly than expenditure for Education. The same data on a percentage basis are set out in Table 10.

Public demands that federal, provincial and local services be at least maintained if not increased, create problems which are briefly mentioned to draw attention to some of their inherent economic and social implications. Although the productive capacity in Ontario has been rapidly expanding, it should be kept in mind that, in the long run, it is from the production of goods and services that expenditures of a public or a private nature must be met. Unless there are real increases in the flow of production, simultaneous increases in corporate spending, individual spending and government spending raise serious financial problems. Changes in production no less than changes in budgetary arrangements affect the relationship between various public spending authorities.

A difficult problem in the relationships between governments, is that of the payments or grants made by one government to another. The ideal situation would be for each to finance the operations for which it is responsible, from revenues which it has the authority to raise. This would require at the present time considerable adjustment of responsibilities and taxing authority of all spheres of government and provision for further adjustment in the future. Little progress has been made along this line. The disparity between responsibilities and revenue sources has led to a large-scale system of payments and grants from one government to another. All provincial governments are in receipt of payments from the national government, and in almost all provinces the municipalities in turn are in receipt of payments from their

province. Neither in Great Britain nor in the United States has a satisfactory basis of grants between levels of government been worked out.

In Ontario, the rapid and continuously increasing importance of provincial payments to municipalities in both provincial and municipal finance, is of primary concern in the studies of your Committee. As will be noted below, the problems arising from a system of such inter-governmental payments are not only financial but involve the issues of political independence and the responsibility of municipal representatives for the taxation which they impose.

One objection to conditional grants is that they tend to fix the pattern of performance of the recipient. There is also the possibility that where one government is able to call upon another government for grants, it may, because of the inducement of the grants, embark on programmes beyond its economic capacity to maintain. On the other hand, the receiving government may tend to give priority to programmes toward which grants are available rather than programmes on which action is more urgently needed.

The generally accepted reasons for grants from the province to the municipalities are:

1. To encourage the municipalities to maintain certain services up to the minimum standard which the provincial authorities deem necessary, or
2. To encourage the municipalities to undertake desirable programmes which they would not otherwise undertake, or
3. To equalize the burden of providing certain services as between municipalities of unequal revenue sources and needs, or
4. To relieve the burden of taxation on real property.

Such grants enable the province, which is in a position to raise revenues more easily, to channel financial support towards certain services which it is considered can be administered more effectively by local governments.

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Education, and certain health and welfare services, the very ones which are increasingly costly and which many consider should not be financed from the property tax, are in this category.

There are two types of grants which have been made to Ontario municipalities, namely conditional and unconditional. Examples of conditional grants are those now made towards education and highways. Unconditional grants, related as far as possible to taxable capacity and fiscal need, have a part to play in providing municipalities with revenue which cannot be derived elsewhere. Although the burden of administration remains on the local unit, unconditional grants serve to maintain a degree of local autonomy.

It has already been noted that the tax revenues of municipalities are relatively inelastic as compared with those of federal and provincial governments. The dependence of the municipalities on the property tax is not too generally recognized, and therefore a comment on this is justified at this point.

It is difficult to compare the impact of real property taxation in different municipalities. Even though the mill rate and the basis of assessment in two different communities are the same, economic conditions in such communities can basically alter the real burden of the tax. In Ontario, there are marked variations in assessment methods, even between otherwise comparable municipalities. A low mill rate and high assessment can result in the same tax as a high mill rate and a low assessment. While such differences between the municipal assessing methods remain, the assessment is unsuitable as a major factor in determining any grant from the Province.

This Report has referred above to the expanding economy and the consequent increasing urbanization. As the trend toward urban dwelling has increased, the urban communities have filled up and have spilled over into the adjacent suburban and rural municipalities. This, in turn, has given rise to



action on the part of municipalities to readjust their boundaries accordingly. This movement, paralleled by the effects of separations on county finances and by the difficulty of working out an equitable relationship between contributions and benefits for urban communities within the county system, has brought to the fore the whole problem of the adjustment of municipal boundaries. It is essential to make adjustments to meet the needs of the changing population pattern and to readjust the relationships between municipalities jointly responsible for the costs of certain essential services.

The present emphasis placed on the right of every inhabitant to what is considered a minimum standard of living has meant that all governments have been faced with demands for new, more comprehensive and improved social services. Such social services should be financed by taxes based on ability to pay. The property tax is not an appropriate means of financing increased social and welfare services. The burden of this programme is now imposed upon a limited group of taxpayers, the owners of real property. This suggests the necessity of reviewing municipal functions if municipal tax sources are to continue as at present.

There are two major difficulties involved in marshalling statistical facts for economic analysis of municipal problems. First, a great deal of the available statistical material relating to municipal government has been compiled for legal or administrative purposes and thus may not be suitable for economic analysis. For example, information concerning the area of a municipality is available, including some breakdown in categories such as assessed and exempt acreage etc., but there is no breakdown in terms of economic use - farm land, residential land, waste land, industrial land, etc. Secondly, there is no current statistical information such as data on production, personal income or wage rates, for the individual municipalities except that which is contained in the national decennial census usually published several



years after the information has been collected. Some current figures are available for metropolitan areas and larger urban centres. These difficulties may be overcome in the future when study of the municipal problem indicates the need for more appropriate statistical material.

PART III

Plans of the Committee

The foregoing has outlined in part the complexity of the assignment relating to Provincial-Municipal affairs, together with some observations and tabulations showing the impact and effect of the Federal government in the overall problem.

Your Committee is convinced that the matter is one which calls for continuity of study. This Report contains no specific recommendations, but is designed to place on record the work of the Committee to date, and an outline of the Committee's programme for the immediate future. Any recommendations of the Committee will be forwarded from time to time as separate memoranda.

Previous to the completion of the Progress Report, your Committee deemed it appropriate to recommend, on December 19th, 1952, in the form of a memorandum, its views regarding certain current and necessary changes in the system of provincial grants to municipalities and other matters. These recommendations were formally presented to you and members of a sub-committee of Council on February 4th, 1953. Some of these recommendations were adopted by your government and were incorporated in the 1953 statutes.

The memorandum mentioned above and statistical analysis accompanying it is here repeated:

ONTARIO PROVINCIAL-MUNICIPAL RELATIONS COMMITTEE

December 19th, 1952.

The Hon. Leslie M. Frost, Q.C., LL.D., D.C.L.,  
Prime Minister and President of the Council,  
Parliament Buildings,  
Toronto, Ontario.

Dear Mr. Prime Minister:

Your Committee has, during the past year, received and studied submissions made to it by municipal and other organizations. It has also heard, within the last few months, oral presentations supporting many of these submissions. In addition, the Committee has made certain studies and compiled statistical data relating to some of the financial and other problems facing municipalities within the Province. Based on the above, the Committee wishes, in this memorandum, to make certain recommendations pending the completion and submission of an interim report.

A system of conditional grants is one of the causes of the rapidly increasing governmental expenditures at all levels. One of the purposes of such grants by the Province to the municipalities has been to raise the level of the municipal services concerned to an acceptable standard. The Committee is of the opinion that some of the conditional grants have enabled the municipalities to reach such standards in some services.

The units of local government are an important part of the fabric of our society. Strong municipal self-government is essential to the maintenance of a democratic system. Your Committee believes in the principle that citizens of a community should have the widest feasible control over matters primarily of local concern. Any attempt to obtain uniformity and to establish minimum standards through a system of conditional grants seriously limits local self-determination and self-government.

This Committee is impressed with the impact of the rapidly accelerated economic development in many municipalities. The outlook of the citizens of these municipalities has been changed to a marked degree. They realize the need of greater local control of the development of their area.

One of the major considerations before the Committee is the proper allocation of functions between the various levels of government. Even within those generally accepted as municipal, there is the problem of which functions should be mandatory or which should be optional. While your Committee is not at this time in a position to report fully on all aspects of the problem, we believe that it is sound policy for local governments, whether they raise all their own revenues or are in receipt of grants-in-aid, to have greater control in the expenditure of these funds and in the determination of and responsibility for their spending programmes.

In the interests of local self-government and to enable municipal authorities to have wider discretion in the determination of and responsibility for their spending programmes, the Committee feels that the time has arrived to commence the abandonment, as far as is practicable, of financial aid by way of conditional grants.

In the main, the purpose of the conditional grants under the provisions of The Police Act and The Fire Departments Act was to raise the standards of protection of persons and property. The Committee understands that satisfactory standards have been reached and is of the opinion that municipal councils generally will maintain these standards.

The provision for compulsory arbitration and the grants under The Police Act and The Fire Departments Act are inseparably joined together. It would place the municipalities concerned in a difficult financial situation to discontinue the grants related to these expenditures without removing the hazards of third-party determination of the rates of pay and working conditions



of employees in the departments involved. It is accepted that substantial improvement in police and fire department morale has resulted from the generally adequate adjustments under the legislation. On the other hand, the Committee has been informed that the basis of decision in some cases has been quite unsatisfactory.

After considering the effect which the standards established under these Acts have had upon wages and working conditions, the Committee believes there is no apparent justification for continuing a plan which gives preferential treatment, under provincial legislation, to policemen and firemen as compared with other equally essential public employees. We believe, therefore, as an essential accompaniment of the abandonment of the police and fire grants, which is recommended below, that the provisions of The Police Act and The Fire Departments Act which relate to collective bargaining by way of compulsory arbitration should be repealed. Municipal councils will then be in a position to treat all employees on a parity.

The Committee therefore recommends:

- (1) That the conditional grants on account of municipal police and fire expenditures be discontinued.
- (2) That all statutory provisions requiring collective bargaining by way of compulsory arbitration for the personnel of municipal police and fire departments be repealed.

Your Committee is attempting to develop a formula for unconditional grants to municipalities which will give due weight to relative needs and capacity to pay as determined by an objective basis of measurement. The statistical material developed by the Committee shows that, in general, the greater the population of a municipality, the greater the per capita expenditure required for social services. An analysis of the expenditures of all the 72 cities, separated towns, towns and villages with a population over 5,000, a copy of which is hereto attached, shows the per capita expenditure on social

services to be approximately three to four times greater in the twelve largest municipalities than in the twelve smallest municipalities. Pending the development of such a formula, the Committee further recommends:

- (3) That there be paid to municipalities an unconditional per capita grant graded upward, according to population.

The Committee, although proposing the formula set out in Recommendation No. 3, realizes that unconditional per capita grants do not present a completely satisfactory system of municipal aid. The Committee also believes in the principle of a uniform municipal system of assessment throughout the province as an aid towards the designing of a more realistic basis for determining municipal need and capacity to pay.

The Committee therefore recommends:

- (4) That a Province-wide uniform municipal assessment be instituted.

Respectfully submitted,

H.J. Chater  
Chairman

(Signed by the Members as follows)

E.B. McMillan  
W. Elmer Brandon  
K.G. Crawford  
J.W. Walker

H.H. Walker  
G.S. Tattle  
J.L. Zoller  
J.W.P. Carter

(Statistical Analysis accompanying Memorandum)  
 Per Capita Expenditure re Conservation of Health and Public Welfare(1)  
 of  
 Cities, Separated Towns, Towns and Villages over 5,000 (72 Municipalities)  
 By Order of Population Divided into Six Groups of Twelve Municipalities  
 1951

<u>Municipality</u>	<u>Classification</u>	<u>County or District</u>	<u>Region</u>	<u>Assessed Population</u>	<u>Conser- vation of Health \$</u>	<u>Public Welfare \$</u>	<u>Total Social Services \$</u>
Toronto	City	York	1	653,499	7.47	8.88	16.35
Hamilton	City	Wentworth	2	201,296	7.17	4.49	11.66
Ottawa	City	Carleton	13	195,067	7.40	3.49	10.89
Windsor	City	Essex	6	123,849	1.74	5.21	6.95
London	City	Middlesex	5	95,612	5.76	3.12	8.88
Sudbury	City	Sudbury	16	50,222	.95	4.76	5.71
Kitchener	City	Waterloo	8	48,773	6.44	2.53	8.97
Kingston	City	Frontenac	11	41,056	3.29	3.23	6.52
Oshawa	City	Ontario	10	40,727	1.80	2.08	3.88
St. Catharines	City	Lincoln	3	38,146	4.43	3.30	7.73
Peterborough	City	Peterborough	10	37,192	7.31	2.41	9.72
Brantford	City	Brant	2	36,602	5.39	3.06	8.45
Group 1 - Total and Average -				<u>1,562,041</u>	<u>6.24</u>	<u>5.91</u>	<u>12.15</u>
Fort William	City	Thunder Bay	18	34,926	4.31	2.69	7.00
Sarnia	City	Lambton	7	33,976	2.19	3.67	5.86
Sault Ste. Marie	City	Algoma	17	32,325	2.06	3.25	5.31
Port Arthur	City	Thunder Bay	18	32,082	4.43	3.23	7.66
Guelph	City	Wellington	8	27,140	1.01	4.09	5.10
Timmins	Town	Cochrane	15	26,385	2.09	5.48	7.57
Niagara Falls	City	Welland	3	22,686	.70	2.87	3.57
Chatham	City	Kent	6	21,473	.84	2.19	3.03
Belleville	City	Hastings	11	19,423	2.76	3.03	5.79
Galt	City	Waterloo	8	19,362	3.02	2.30	5.32
Stratford	City	Perth	8	18,878	1.98	2.29	4.27
St. Thomas	City	Elgin	5	18,775	2.99	2.66	5.65
Group 2 - Total and Average -				<u>307,431</u>	<u>2.45</u>	<u>3.23</u>	<u>5.68</u>
North Bay	City	Nipissing	14	18,740	2.32	4.54	6.86
Cornwall	City	Stormont	12	17,150	1.77	5.27	7.04
Owen Sound	City	Grey	9	16,898	1.64	2.23	3.87
Forest Hill	Village	York	1	16,374	.64	.56	1.20
Welland	City	Welland	3	15,972	2.07	2.57	4.64
Leaside	Town	York	1	15,686	.94	.15	1.09
Woodstock	City	Oxford	5	15,466	2.18	1.94	4.12
Eastview	Town	Carleton	13	15,058	-	.98	.98
Barrie	Town	Simcoe	9	13,318	1.25	1.73	2.98
Pembroke	Town	Renfrew	13	12,456	1.54	1.31	2.85
Brockville	Separated Town	Leeds	12	12,030	1.70	3.42	5.12
Orillia	Town	Simcoe	9	12,003	.58	1.39	1.97
Group 3 - Total and Average -				<u>181,151</u>	<u>1.42</u>	<u>2.25</u>	<u>3.67</u>

(1) As taken from the Annual Report of the Department of Municipal Affairs, 1951.



(Statistical Analysis accompanying Memorandum)  
 Per Capita Expenditure re Conservation of Health and Public Welfare(1)  
 of  
 Cities, Separated Towns, Towns and Villages over 5,000 (72 Municipalities)  
 By Order of Population Divided into Six Groups of Twelve Municipalities  
 1951

<u>Municipality</u>	<u>Classification</u>	<u>County or District</u>	<u>Region</u>	<u>Assessed Population</u>	<u>Conser- vation of Health \$</u>	<u>Public Welfare \$</u>	<u>Total Social Service \$</u>
Waterloo	City	Waterloo	8	11,947	6.00	1.86	7.86
Mimico	Town	York	1	11,503	.39	.59	.98
New Toronto	Town	York	1	11,072	.55	.91	1.46
Trenton	Separated Town	Hastings	11	9,993	.72	2.57	3.29
Riverside	Separated Town	Essex	6	9,535	1.17	1.24	2.41
Lindsay	Town	Victoria	10	9,504	.62	1.00	1.62
Kenora	Town	Kenora	18	8,878	3.12	5.98	9.10
Long Branch	Village	York	1	8,520	.93	.78	1.71
Smith's Falls	Separated Town	Lanark	13	8,339	2.18	2.99	5.17
Brampton	Town	Peel	1	8,301	.33	.44	.77
Port Colborne	Town	Welland	3	8,300	2.44	1.32	3.76
Fort Frances	Town	Rainy River	18	8,114	1.28	5.92	7.20
Group 4 - Total and Average -				<u>114,006</u>	<u>1.70</u>	<u>2.05</u>	<u>3.75</u>
Weston	Town	York	1	8,088	1.74	.30	2.04
Swansea	Village	York	1	8,080	.77	.46	1.23
Cobourg	Town	Northumberland	10	7,818	-	.86	.86
Fort Erie	Town	Welland	3	7,721	1.52	.62	2.14
Leamington	Town	Essex	6	7,541	.48	.80	1.28
Preston	Town	Waterloo	8	7,518	.51	.47	.98
Renfrew	Town	Renfrew	13	7,368	1.10	1.19	2.29
Collingwood	Town	Simcoe	9	7,367	.33	2.43	2.76
Wallaceburg	Town	Kent	6	7,352	.31	.67	.98
Whitby	Town	Ontario	10	7,268	.26	.20	.46
Midland	Town	Simcoe	9	7,257	.51	2.94	3.45
Hawkesbury	Town	Prescott	13	7,246	.61	.85	1.46
Group 5 - Total and Average -				<u>90,624</u>	<u>.69</u>	<u>.97</u>	<u>1.66</u>
Simcoe	Town	Norfolk	4	7,085	1.80	1.52	3.32
Dundas	Town	Wentworth	2	6,787	.74	.53	1.27
Oakville	Town	Halton	1	6,691	.66	.17	.83
Ingersoll	Separated Town	Oxford	5	6,533	2.69	1.65	4.34
Thorold	Town	Welland	3	6,465	1.17	1.10	2.27
Port Hope	Town	Durham	10	6,327	.67	.28	.95
Paris	Town	Halton	1	6,314	.32	.33	.65
Bowmanville	Town	Durham	10	5,318	.30	.39	.69
Paris	Town	Brant	2	5,274	1.76	.44	2.20
Newmarket	Town	York	1	5,244	.79	1.22	2.01
Parry Sound	Town	Parry Sound	14	5,215	1.97	2.88	4.85
Tillsonburg	Town	Oxford	5	5,202	.01	.88	.89
Group 6 - Total and Average -				<u>72,455</u>	<u>1.09</u>	<u>.93</u>	<u>2.02</u>

(1) As taken from the Annual Report of the Department of Municipal Affairs, 1951.



Your Committee is continuing its study of the following matters:

1. The Ontario Municipal Board
2. Impact and effect of Social Services and Educational Costs
3. Assessment Problems - in particular the business tax section 6, Chap. 24, R.S.O. 1950 and section 410, The Municipal Act, Chap. 243, R.S.O. 1950

It should be noted that considerable concern is shown by various private groups and persons requesting the Committee to give consideration to assessment problems. At this date, briefs have been filed and requests of other organizations for permission to make submissions in regard to this matter have been received. To obtain the broadest representation, the Committee under date of April 29th, 1953, sent out a circular letter to organizations interested, stating that submissions would be received by the Committee in regard to the business tax.

The matters outlined above in themselves represent a task which will involve much study and discussion by your Committee over the months to come. The fact that it is possible to hold only approximately nine meetings a year, for a period of three or four days each, makes the task one which cannot be reported upon in a short period of time.

Concurrently, however, under the direction of the Chairman, his statistical staff and consultants are engaged in the compilation of material and data related to several other items of major concern. It is intended that these will be submitted to the Committee for its study and information.

The Committee intends, in addition to short term or immediate topics at present under study, to consider some major problems which have been described in Part II of this Report. Two of these are:

- (1) The functional re-allocation aligned in relation to economic capacity and available tax sources;
- (2) The reclassification and reorganization of municipal governments and other local authorities.

## PART IV

Statistical Material

The content of this part of the Report is a series of exhibits compiled from official sources and presented in as detailed and informative a way as possible. There is, of course, a need for concerted effort on the part of statisticians to improve the available factual data, a matter presently under study by a Continuing Committee of Federal and Provincial officials.

In addition to the statistics submitted herewith, the Committee has had prepared a detailed analysis of municipal statistics grouped according to

- (1) individual municipalities,
- (2) counties and
- (3) economic regions.

This statistical material has been used as a source for the information set out in Tables 9 and 10 and is being used as the basis for further study and analysis by the research staff for the Committee. Because this statistical material is so voluminous, it has not been included as a part of this Report.

Members of Committee,

W. Elmer Brandon

J.W.P. Carter

E.B. McMillan

K. Grant Crawford

J.W. Walker

G.S. Tattle

H.J. Chater,  
Chairman

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TABLE 11  
Federal, Provincial and Municipal Governments  
Canada  
Combined Revenues - By Source  
for the Fiscal Years Ended Nearest December 31  
1939, 1945, 1949 and 1950  
(Thousands of Dollars)

	----- Total -----				----- Federal -----		
	1939	1945	1949	1950(t)	1939	1945	1949(c) 1950
<b>Taxes:</b>							
Income and Corporation Taxes -							
Personal Income Taxes	60,678	686,935	622,104	652,420	45,407	686,586	621,982 652,322
Corporate Income Taxes	89,452	} 55,602	707,514	961,606	77,920	} 652,751	601,405 834,836
Other Corporation Taxes	23,153		24,866	27,312	1,875		3,910 4,226
Withholding Tax	11,122	28,310	47,475	61,610	11,122	28,310	47,475 61,610
<b>Sub-Total</b>	184,405	1,366,847	1,401,959	1,702,948	136,324	1,367,647	1,274,772 1,552,504
Succession Duties	27,850	46,663	59,084	65,482	-	21,447	29,920 33,599
Real and Personal Property	248,922	269,374	373,759	408,087	-	-	- -
Customs Duties and Other							
Import Taxes	106,819	171,613	226,403	296,453	106,819	171,613	226,403 296,453
Excise Duties and Sales Taxes -							
Gasoline Taxes	53,069	87,912	137,759	155,293	-	29,836	- -
Liquor Taxes Including							
Liquor Control	54,423	190,640	241,513	266,499	21,014	90,980	107,077 129,209
Tobacco Taxes	42,447	178,707	215,912	216,998	42,447	172,686	206,334 206,995
General Sales Taxes	144,861	242,119	481,343	561,646	137,446	212,248	403,437 460,121
Amusement Taxes	2,615	20,837	20,359	18,814	-	14,188	- -
Other Commodities and Services	24,175	} 152,866	75,174	131,489	24,175	} 121,713	75,174 131,489
Other Taxes	25,547		72,823	80,451	-		- -
<b>Total Taxes</b>	915,133	2,729,598	3,306,088	3,904,140	468,225	2,202,358	2,323,117 2,810,350
<b>Total Taxes - Percentage -</b>					51.2	80.7	70.3 72.0

	Provincial (a)			Municipal (a)		
	1939	1945	1949	1945	1949(d)	1950(b)
Taxes:						
Income and Corporation Taxes -						
Personal Income Taxes	12,113	349	122	3,158	-	-
Corporate Income Taxes	11,082	851	106,109	450	-	-
Other Corporation Taxes	21,278		20,956	-	-	-
Withholding Tax	-	-	-	-	-	-
Sub-Total	44,473	1,200	127,187	3,608	-	-
Succession Duties	27,850	25,216	29,164	-	-	-
Real and Personal Property	5,504	5,613	4,450	243,418	263,761	402,660
Customs Duties and Other						
Import Taxes	-	-	-	-	-	-
Excise Duties and Sales Taxes -						
Gasoline Taxes	53,069	58,076	137,759	-	-	-
Liquor Taxes Including						
Liquor Control	33,409	99,660	134,436	-	-	-
Tobacco Taxes	-	6,021	9,578	-	-	-
General Sales Taxes	2,717	20,827	61,899	4,696	9,044	16,007
Amusement Taxes	2,615	6,649	20,359	-	-	-
Other Commodities and Services	-	-	-	-	-	-
Other Taxes	2,624	5,205	25,013	22,923	25,968	52,567
Total Taxes	172,261	228,467	549,845	274,647	298,773	481,737
Total Taxes - Percentages -	18.8	8.4	16.6	30.0	10.9	13.1
						12.3

TABLE 11 (Con't)  
Federal, Provincial and Municipal Governments  
Canada

Combined Revenues - By Source  
for the Fiscal Years Ended Nearest December 31  
1939, 1945, 1949 and 1950  
(Thousands of Dollars)

	Total			Federal		
	1939	1945	1949	1945	1949(c)	1950
Licences, Permits and Fees:-						
Motor Vehicle	28,092	31,804	58,190	-	-	-
Other	16,490	25,303	53,472	4,649	3,430	5,250
Sub Total	46,590	57,107	111,662	4,649	3,430	5,250
Public Domain						
Public Utility Contributions	24,754	42,330	94,218	2,092	1,790	2,360
to Municipalities	10,181	17,530	23,718	-	-	-
Other Revenue	36,556	543,728	138,201	511,415	82,581	87,610
Total Revenue	1,033,214	3,390,293	3,653,895	2,720,514	2,411,218	2,905,578

(a) Includes statistics of Newfoundland for the years 1949 and 1950

(b) Preliminary

(c) Revised

(d) Includes an estimate of the statistics for Quebec

Source - 1939, 1949 and 1950 - Combined Revenues and Expenditures, All Governments in Canada, Fiscal years ended nearest December 31, 1939, 1949 and 1950 (Prepared by D.B.S.)  
1945 - Canada Year Book 1948-49, page 962



	----- Provincial (a) -----			----- Municipal (a) -----				
	1939	1945	1949	1950(b)	1939	1945	1949(d)	1950(b)
Licences, Permits and Fees-								
Motor Vehicle	28,092	31,804	58,198	66,960	-	-	-	-
Other	6,975	12,417	17,130	18,616	6,981	8,237	12,912	14,078
Sub-Total	37,067	44,221	75,328	85,576	6,981	8,237	12,912	14,078
Public Domain	24,018	40,238	92,428	113,501	-	-	-	-
Public Utility Contributions to Municipalities	-	-	-	-	10,161	17,530	23,718	24,082
Other Revenue	4,877	3,695	13,241	12,943	25,155	28,618	42,079	43,152
Total Revenue	236,223	316,621	730,842	824,693	316,964	353,158	511,815	562,112

(a) Includes statistics of Newfoundland for the years 1949 and 1950

(b) Preliminary

(c) Revised

(d) Includes an estimate of the statistics for Quebec

Source - 1939, 1949 and 1950 - Combined Revenues and Expenditures, All Governments in Canada, Fiscal year ended nearest December 31, 1939 1949 and 1950 (Prepared by D.B.S.)  
1945 - Canada Year Book 1948-49, page 962

TABLE 12  
Federal, Provincial and Municipal Governments  
Canada  
Combined Expenditure - By Services  
for the Fiscal Years Ended Nearest December 31,  
1939, 1945, 1949 and 1950  
(Thousands of Dollars)

	T o t a l		F e d e r a l					
	1939	1945	1949	1950(b)	1939	1945	1949(c)	1950
Debt Charges, Net, Excluding								
Debt Retirement	254,300	490,113	490,159	446,824	151,653	403,079	406,766	358,563
Public Welfare	47,145	63,387	194,579	216,919	1,153	3,100	19,451	22,536
Health and Hospital Care								
Labour and Unemployment								
Insurance	3,272	35,184	52,182	60,209	1,282	32,987	48,310	56,304
Relief	82,629	6,586	18,754	17,812	23,620	51	-	-
Old Age Pensions	39,587	60,318	127,906	140,592	29,121	41,336	89,725	99,346
Family Allowances	-	174,353	299,347	311,277	-	174,353	299,347	311,277
Other	35,613	56,187	117,812	129,055	4,433	12,492	20,482	22,198
Sub-Total, Public Welfare	228,246	396,015	610,580	675,654	59,609	264,319	477,315	511,651
Education	128,682	181,429	406,590	460,337	3,543	8,760	28,691	22,196
Transportation, Highways, Bridges, Airways, Railways, Waterways, etc.	163,159	137,293	514,022	489,556	46,041(e)	10,055	157,012(e)	127,119(f)
Agriculture	60,490	84,862	107,700	171,642	53,151	70,931	82,339	148,051
Public Domain	37,646	49,853	103,602	99,134	14,577	27,278	53,574	45,775
National Defence	126,915	2,229,600	372,596	759,779	126,915	2,229,600	372,596	759,779
Veterans' Pensions and Aftercare	55,267	395,377	202,466	191,777	55,267	395,377	202,466	151,777
Mutual Aid	-	967,745	-	-	-	967,745	-	-
Expansion of Industry	247	-	-	-	247	(f)	(f)	(f)
Price Control and Rationing	55	174,539	2,748	-	55	174,539	2,748	(f)
Other Expenditure	185,644	277,330	493,159	620,790	60,140	127,453	226,480	329,679
Total Expenditure	1,230,661	5,384,146	3,503,622	4,115,703	571,198	4,679,136	2,010,587	2,494,731

	----- 1939	P r o v i n c i a l (a) 1945	----- 1950(b)	----- 1939	M u n i c i p a l (a) 1945	----- 1950(b)
Debt Charges, Net, Excluding						
Debt Retirement	60,719	53,195	54,406	51,928	30,800	33,855
Public Welfare						
Health and Hospital Care	30,432	41,784	154,056	15,560	36,579	40,327
Labour and Unemployment						
Insurance	1,990	2,197	3,905	-	-	-
Relief	42,811	3,809	13,267	16,198	2,726	6,198
Old Age Pensions	10,279	18,710	38,181	187	272	-
Family Allowances	-	-	-	-	-	-
Other	12,371	18,229	31,754	18,809	25,466	65,172
Sub-Total, Public Welfare	97,883	84,729	225,623	50,754	46,967	114,293
Education	38,004	71,893	157,346	87,135	100,776	263,439
Transportation, Highways, Bridges, Airways, Railways, Waterways, etc.	89,103	78,312	254,597	28,015	48,916	111,015
Agriculture	7,347	13,931	25,361	-	-	-
Public Domain	23,071	22,575	50,028	-	-	-
National Defence	-	-	-	-	-	-
Veterans' Pensions and Aftercare	-	-	-	-	-	-
Mutual Aid	-	-	-	-	-	-
Expansion of Industry	-	-	-	-	-	-
Price Control and Rationing	-	-	-	-	-	-
Other Expenditure	38,756	46,240	106,381	86,748	158,283	177,361
Total Expenditure	354,883	370,875	873,929	304,580	619,106	695,963



TABLE  
Federal, Provincial and  
C A N  
Combined Expenditure  
for the Fiscal Years Ended  
1939, 1945,  
(Per cent)

	----- Federal -----			
	<u>1939</u>	<u>1945</u>	<u>1949(c)</u>	<u>1950</u>
Debt Charges, Net, Excluding Debt Retirement	57.38	82.24	82.99	80.25
Public Welfare				
Health and Hospital Care	2.45	4.89	10.00	10.39
Labour and Unemployment Insurance	39.18	93.76	92.58	93.51
Relief	28.59	.77	-	-
Old Age Pensions	73.56	68.53	70.15	70.66
Family Allowances	-	100.00	100.00	100.00
Other	12.45	22.23	17.39	17.19
Sub-Total, Public Welfare	<u>28.63</u>	<u>66.74</u>	<u>58.89</u>	<u>58.42</u>
Education	2.75	4.83	7.06	4.82
Transportation, Highways, Bridges, Airways, Railways, Waterways etc.	28.22(e)	7.33	30.66(e)	25.98(e)
Agriculture	87.86	83.58	76.45	86.28
Public Domain	38.72	54.72	51.71	46.18
National Defence	100.00	100.00	100.00	100.00
Veterans' Pensions and Aftercare	100.00	100.00	100.00	100.00
Mutual Aid	-	100.00	-	-
Expansion of Industry	100.00	(f)	(f)	(f)
Price Control and Rationing	100.00	100.00	100.00	(f)
Other Expenditure	<u>32.39</u>	<u>45.96</u>	<u>45.92</u>	<u>53.11</u>
Total	<u>46.41</u>	<u>86.90</u>	<u>57.39</u>	<u>60.62</u>

(a) Includes statistics of Newfoundland for the years 1949 and 1950.

(b) Preliminary.

(c) Revised.

(d) Includes an estimate of the statistics for Quebec.

(e) Includes deficits (net after deducting profits) of miscellaneous government-owned transportation enterprises such as Prince Edward Island Car Ferry, Hudson Bay Railway, Canadian National Railways, Trans-Canada Airlines, Quebec and Churchill Harbours and Canadian National (West Indies) Steamships Limited.

(f) Refunds of expenditures exceed expenditures.

Source - 1939, 1949, and 1950 - Combined Revenues and Expenditures, All Governments in Canada, Fiscal years ended nearest December 31, 1939, 1949 and 1950 (Prepared by D.B.S.)

1945 - Canada Year Book, 1948 - 49, Page 962



12

Municipal Governments

A D A

- By Services

Nearest December 31st.

1949 and 1950

tage)

(a)				(a)			
----- Provincial -----				----- Municipal -----			
<u>1939</u>	<u>1945</u>	<u>1949</u>	<u>1950(b)</u>	<u>1939</u>	<u>1945</u>	<u>1949(d)</u>	<u>1950(b)</u>
22.97	10.85	10.73	12.17	19.65	6.91	6.28	7.58
64.55	65.92	71.20	71.02	33.00	29.19	18.80	18.59
60.82	6.24	7.42	6.49	-	-	-	-
51.81	57.84	70.74	65.23	19.60	41.39	29.26	34.77
25.97	31.02	29.85	29.34	.47	.45	-	-
-	-	-	-	-	-	-	-
<u>34.74</u>	<u>32.44</u>	<u>26.95</u>	<u>30.29</u>	<u>52.81</u>	<u>45.33</u>	<u>55.66</u>	<u>52.52</u>
<u>7.00</u>	<u>21.40</u>	<u>27.83</u>	<u>28.53</u>	<u>24.37</u>	<u>11.86</u>	<u>13.28</u>	<u>13.05</u>
29.53	39.63	38.70	38.60	67.72	55.54	54.24	56.58
54.61	57.04	49.53	51.34	17.17	35.63	19.81	22.68
12.14	16.42	23.55	13.72	-	-	-	-
61.28	45.28	48.29	53.82	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
<u>20.88</u>	<u>16.67</u>	<u>21.98</u>	<u>18.32</u>	<u>46.73</u>	<u>37.37</u>	<u>32.10</u>	<u>28.57</u>
<u>28.84</u>	<u>6.89</u>	<u>24.94</u>	<u>22.45</u>	<u>24.75</u>	<u>6.21</u>	<u>17.67</u>	<u>16.93</u>

TABLE 13

## PROVINCE OF ONTARIO

Provincial Government Net Receipts (Ordinary and Capital)  
for the fiscal years ended March 31, 1940, 1944, 1946, 1948 and 1950 to 1952 incl.

	1939-40	1943-44	1945-46	1947-48	1949-50	1950-51	1951-52
* Estimated Population ('000s)	3,708	3,915	4,000	4,176	4,378	4,471	4,598
Total Receipts (Ordinary & Capital) (\$'000)	88,385	118,284	128,695	192,052	229,351	270,796	305,693
Receipts - Per Capita	\$	\$	\$	\$	\$	\$	\$
Taxes	14.93	9.02	10.74	27.66	32.95	39.31	44.29
Privileges, Licences and Permits	5.52	6.44	7.88	10.02	10.31	11.00	12.11
Sales and Services	.91	.81	1.02	1.26	1.44	2.51	2.20
Fines and Penalties	.07	.07	.08	.12	.15	.17	.20
Interest, Premium, Discount and Exchange	.02	.02	.02	.02	.02	.02	.02
Contributions from Other Governments	.83	10.35	8.64	.79	1.00	1.12	1.16
Contributions from Government Enterprises and Other Funds	1.53	3.48	3.77	6.03	6.48	6.39	6.49
Other	.02	.01	.01	.01	.01	.01	.01
Non-Revenue and Surplus Receipts	.01	.01	.01	.01	.01	.03	.01
Total	23.84	30.21	32.17	45.99	52.39	60.57	66.48

\* Population estimates are for June 1st of each year.

TABLE 14  
PROVINCE OF ONTARIO

Provincial Government Net Disbursements (Ordinary and Capital)  
for the fiscal years ended March 31, 1940, 1944, 1946, 1948 and 1950 to 1952 incl.

	1939-40	1943-44	1945-46	1947-48	1949-50	1950-51	1951-52
* Estimated Population ('000 S)	3,708	3,915	4,000	4,176	4,378	4,471	4,598
Total Disbursements (Ordinary and Capital) (\$'000)	118,447	109,718	132,301	201,134	274,374	305,384	372,314
Disbursements - Per Capita	\$	\$	\$	\$	\$	\$	\$
General Government	.65	.88	1.03	1.16	1.44	1.88	2.45
Protection of Persons and Property	1.50	1.20	1.37	2.34	3.85	4.06	4.68
Transportation and Communications	8.49	4.80	5.64	14.84	16.47	18.46	22.29
Health and Social Welfare	8.54	6.50	6.56	8.61	10.43	14.00	16.04
Recreational and Cultural Services	.05	.10	.12	.28	.51	.53	.55
Education	3.77	4.14	7.99	9.81	12.08	13.35	15.29
Natural Resources & Primary Industries	1.36	2.30	2.65	3.50	5.06	4.48	4.52
Trade and Industrial Development	.02	.07	.07	.18	.20	.22	.24
Local Government Planning and Development	.06	.02	.03	.03	.05	.07	.13
Debt Charges	5.75	7.09	6.36	5.48	8.90	9.27	11.90
Contributions to Other Governments	1.20	.87	.81	.85	.20 *(1)	.16	.17
Contributions to Government Enterprises							
and Other Funds	.55	.05	.42	1.09	3.21	1.63	2.23
Other	.01	-	.01	-	.25(2)	.19	.48
Non-Expense and Surplus Payments	-	-	-	-	-	-	-
Total	31.94	28.03	33.08	48.16	62.67	68.30	80.97

\*Population estimates are for June 1st of each year.

(1) In 1949, the 1 mill subsidy to municipalities was replaced by conditional grants for fire, police etc.  
The reduction in this item is due to the reclassification of the municipal aid in one or more of the other items.

(2) Housing Development Act (1949)

TABLE

GOVERNMENT OF THE

PAYMENTS TO MUNICIPALITIES, BOARDS OF  
FOR THE FISCAL YEARS ENDED MARCH 31,

(Thousands)

1944

Department of Agriculture	
The Plant Diseases Act	3
The Weed Control Act	-
The Warble Fly Control Act	-
The Community Centres Act	*
Northern Ontario Branch	-
City of Toronto Re Horse Stables in Exhibition Park	26
Department of the Attorney-General	
City of Niagara Falls Re Policing Rainbow Bridge Area	-
Civilian Defence Committee	29
Department of Education	
Legislative Grants (General and Special)	8,208
Cost of Education of Non-Resident Pupils	146
Toronto Board of Education for Experimental Art Centre	-
Public Libraries	44
Community Programmes	-
Department of Health	
County Councils Re School Medical Inspections	3
Grants to Health Units	16
Grants for School Dental Services	6
Venereal Disease, Treatment of Patients etc.	68
Operation of Clinics etc.	40
Grants to Public Hospitals (Maintenance and Building)	1,600
Assistance to Municipalities in Territorial Districts	34
Indigents from Unorganized Territory	-
Isolation Hospitals and Isolation Units	-
Special Non-recurring Capital Grants	-
Department of Highways	
City of Niagara Falls Compensation for Loss of Taxes	1
Municipal Roads Branch	
Unincorporated Townships in Northern Ontario	
Subsidies re County Roads	76
Subsidies re Township Roads and Indian Reserves	
Subsidies re Cities, Towns and Villages	
City of Peterborough, Bridge over Otonabee River, etc.	



15

## PROVINCE OF ONTARIO

EDUCATION, LOCAL BOARDS, PUBLIC HOSPITALS, ETC.  
1944, 1946, 1948 AND 1950 TO 1953 INCL.

(of Dollars)

<u>1946</u> \$	<u>1948</u> \$	<u>1950</u> \$	<u>1951</u> \$	<u>1952</u> \$	<u>1953</u> (Interim) \$
5	4	1	2	2	2
-	17	19	23	23	27
-	-	-	18	24	39
-	9	475	425	405	209
-	-	7	8	18	3
26	26	26	26	26	25
-	10	10	10	10	10
-	-	-	-	-	-
<b>23,202</b>	<b>29,416</b>	<b>37,781</b>	<b>42,565</b>	<b>47,893</b>	<b>53,893</b>
103	195	350	500	451	719
-	-	-	10	10	10
59	260	405	425	505	600
-	105	172	195	4	231
23	19	12	12	11	17
139	393	455	493	539	603
9	16	22	21	30	27
90	106	38	27	15	13
61	69	32	35	35	35
1,148	3,243	9,337	10,068	11,493	} 13,846
35	40	57	69	23	
-	-	-	-	174	
-	-	-	-	26	
-	-	-	-	5,750	57
12	12	12	12	12	8,500
263	513	622	654	698	900
2,898	5,065	6,922	6,924	8,058	} 29,300
4,181	7,067	8,658	8,944	10,544	
-	2,666	4,551	4,824	5,931	
-	25	-	-	-	

	TABLE 1944 \$
Department of Municipal Affairs	
Payments to "Mining Municipalities"	350
1-Mill Subsidy	3,064
The Police Act	-
The Fire Departments Act	-
Supplement re 1-mill guarantee	-
County and District Assessors	-
Payments in lieu of certain Municipal Taxes	-
City of Toronto, landscaping University Ave.	-
Compensation for loss re repeal of The Mortgage Tax Act	-
Department of Planning and Development	
Housing Authority of the City of Toronto, Regent Park	-
Land and Services re Rental Housing Projects	-
Department of the Provincial Treasurer	
Railway Tax	
Transferred to the Dept. of Health re maintenance of indigent patients in Provincial Mental Hospitals	176
Distributed to Municipalities	9
Department of Public Welfare	
Day Nurseries Upkeep	-
Child Welfare	
Special Grants to Townships	5
Payments to Municipalities on Maintenance Orders	-
Children's Aid Societies, to be applied to the salaries of officers occupying the position of local superintendent and local officer	67
Subsidy for Protection Services (Children's Aid Societies)	-
Homes for the Aged	
Operating cost and maintenance of persons from unorganized territory	-
New Buildings	-
Erection of Housing Units for Elderly Persons	-
Direct Relief	1,219
Payment of 50% of Welfare Unit Administration Cost for 1949	-
Department of Public Works	
Town of Thessalon, 75% of cost of dam	6
Flood Control	
City of Sudbury	-
Lake Nipissing	-
Drainage Work	-
Conservation	-
Remedial Works	-
Total	20,049
% of 1944 Total	100%
* Less than \$500.00	
- Nil	

15 (Continued)

<u>1946</u>	<u>1948</u>	<u>1950</u>	<u>1951</u>	<u>1952</u>	<u>1953</u>
\$	\$	\$	\$	\$	(Total)
105	150	300	302	372	1,500
3,105	3,279	-	-	-	-
-	-	1,363	1,669	1,894	2,314
-	-	1,375	1,589	1,721	2,061
-	-	557	387	378	1,460
-	-	-	28	35	45
-	-	-	-	-	500
-	-	-	-	11	-
-	-	-	-	-	-
-	-	56	206	64	316
-	-	905	201	30	-
172	174	211	207	207	200
10	9	13	13	13	22
-	134	144	198	217	290
9	16	25	28	10	55
-	-	575	754	876	994
68	72	72	74	74	80
-	-	152	161	192	260
-	-	267	356	672	865
-	-	196	652	1,565	1,200
-	-	-	-	-	-
1,310	1,807	2,396	2,687	3,038	3,000
-	-	-	260	-	-
-	-	-	-	-	-
25	7	*	*	*	-
-	-	50	87	26	-
24	54	91	116	189	205
-	5	859	397	1,040	1,500
-	-	12	-	112	141
<u>37,087</u>	<u>54,983</u>	<u>79,583</u>	<u>80,692</u>	<u>105,417</u>	<u>181,300</u>
184.98%	274.24%	396.94%	432.40%	525.95%	683.32%

\* Less than \$500.00

- Nil

TABLE  
1952 PER CAPITA

GENERAL GOVERNMENT, SERVICES T)

THE MUNICIPALITIES IN THE TORONTO METROPOLITAN AREA  
6,000 PERSONS IN SIX

				<u>Assessed</u>	<u>General</u>
				<u>Population</u>	<u>Government</u>
<u>The Municipality of Metropolitan Toronto</u>					\$
Etobicoke	- Township	York	1	62,685	5.17
Forest Hill	- Village	York	1	16,965	4.52
Leaside	- Town	York	1	15,829	4.63
Long Branch	- Village	York	1	8,684	5.43
Mimico	- Town	York	1	11,975	5.22
New Toronto	- Town	York	1	11,236	6.60
Scarborough	- Township	York	1	63,862	3.73
Swansea	- Village	York	1	8,250	4.80
Toronto	- City	York	1	667,364	7.21
Weston	- Town	York	1	8,256	5.83
York	- Township	York	1	98,915	2.93
York East	- Township	York	1	63,951	2.73
York North	- Township	York	1	96,717	3.77
<u>Total and Average</u>				1,134,689	5.62
<hr/>					
95,000 to 225,000					
Hamilton	- City	Wentworth	2	212,234	7.07
Ottawa	- City	Carleton	13	200,936	5.04
Windsor	- City	Essex	6	125,760	6.99
London	- City	Middlesex	5	97,109	5.10
<u>Total and Average</u>				636,039	6.11
<hr/>					
35,000 to 55,000					
Kitchener	- City	Waterloo	8	50,363	5.79
Sudbury	- City	Sudbury	16	46,059	5.66
Kingston	- City	Frontenac	11	43,845	3.63
Oshawa	- City	Ontario	10	41,631	4.74
St. Catharines	- City	Lincoln	3	38,619	5.42
Peterborough	- City	Peterborough	10	38,392	4.51
Sarnia	- City	Lambton	7	37,480	5.49
Brantford	- City	Brant	2	37,295	4.95
Fort William	- City	Thunder Bay	18	36,888	4.91
<u>Total and Average</u>				370,572	5.02

(1) County Rates Included



16

## EXPENDITURE (1)

N

PROPERTY AND SERVICES TO PERSONS

F

AND ALL OTHER CITIES, TOWNS AND VILLAGES OVER  
POPULATION GROUPS

-----Services to Persons-----						
Services to Property	Conservation of Health & Public Welfare			Education		Total \$
	Conservation	Public	Total	(School Levies	Total	
	of Health	Welfare		etc.)		
	\$	\$		\$		
21.75	1.32	1.78	3.10	28.49	31.59	58.51
30.85	.73	.46	1.19	42.56	43.75	79.13
22.42	1.10	2.88	3.97	42.31	46.28	73.33
18.38	1.00	2.00	3.00	16.40	19.40	43.21
19.94	.55	1.77	2.32	18.85	21.17	46.33
27.23	.62	3.44	4.06	33.51	37.57	71.40
30.64	1.11	1.27	2.38	18.28	20.66	55.03
18.83	.79	2.08	2.87	21.40	24.27	47.90
35.96	7.07	9.26	16.33	30.76	47.09	90.26
31.31	1.86	2.10	3.97	24.91	28.88	66.02
19.36	1.53	1.74	3.27	24.56	27.83	50.12
13.42	1.44	1.59	3.03	24.23	27.26	43.41
24.27	1.82	1.99	3.81	26.38	30.19	58.23
30.35	4.73	5.72	10.45	28.64	39.10	75.06
30.59	8.88	4.81	13.69	26.92	40.60	78.26
30.61	7.13	3.54	10.67	25.15	35.82	71.47
30.57	1.94	5.36	7.30	24.60	31.89	69.45
36.46	6.70	3.58	10.28	30.51	40.79	82.35
31.49	6.62	4.33	10.95	26.45	37.40	75.00
30.66	8.70	2.28	10.98	21.69	32.67	69.12
22.85	1.16	4.91	6.07	23.71	29.79	58.29
19.32	3.41	3.65	7.06	22.52	29.58	52.53
23.01	1.92	2.63	4.55	20.11	24.66	52.41
33.58	4.68	3.21	7.89	30.00	37.89	76.89
25.53	2.36	2.46	4.82	24.28	29.09	59.14
25.93	2.82	3.20	6.02	26.70	32.72	64.14
28.21	6.36	3.26	9.62	22.61	32.23	65.39
23.66	6.58	2.77	9.35	25.41	34.76	63.33
25.84	4.26	3.16	7.42	23.97	31.39	62.25

TABLE

			<u>Region</u>	<u>Assessed Population</u>	<u>General Government</u> \$
17,000 to 34,999					
Sault Ste. Marie	City	Algoma	17	34,086	5.07
Port Arthur	City	Thunder Bay	18	33,698	7.61
Guelph	City	Wellington	8	28,617	5.01
Timmins	Town	Cochrane	15	25,910	4.35
Niagara Falls	City	Welland	3	24,158	4.22
Chatham	City	Kent	6	21,730	4.40
Galt	City	Waterloo	8	20,801	4.70
Belleville	City	Hastings	11	19,592	5.75
North Bay	City	Nipissing	14	19,322	2.32
Stratford	City	Perth	8	19,302	3.77
St. Thomas	City	Elgin	5	18,844	6.08
Cornwall	City	Stormont	12	<u>17,026</u>	<u>4.25</u>
<u>Total and Average</u>				283,086	4.94
10,000 to 16,999					
Owen Sound	City	Grey	9	16,724	5.41
Welland	City	Welland	3	16,292	4.29
Eastview	Town	Carleton	13	15,933	3.63
Woodstock	City	Oxford	5	15,834	3.97
Barrie	Town	Simcoe	9	13,721	9.20
Port Colborne	Town	Welland	3	12,744	8.96
Pembroke	Town	Renfrew	13	12,579	5.09
Waterloo	City	Waterloo	8	12,449	8.26
Orillia	Town	Simcoe	9	12,278	9.41
Brockville	Separated Town	Leeds	12	12,221	5.35
Riverside	Separated Town	Essex	6	10,138	3.77
Trenton	Separated Town	Hastings	11	<u>10,086</u>	<u>2.96</u>
<u>Total and Average</u>				160,999	4.70
7,500 to 9,999					
Lindsay	Town	Victoria	10	9,753	3.70
Kenora	Town	Kenora	18	9,108	4.70
Brampton	Town	Peel	1	8,945	7.20
Smith's Falls	Separated Town	Lanark	13	8,347	4.30
Preston	Town	Waterloo	8	8,189	6.44
Fort Frances	Town	Rainy River	18	8,146	5.11
Cobourg	Town	Northumberland	10	8,117	7.62
Fort Erie	Town	Welland	3	8,071	8.99
Whitby	Town	Ontario	10	7,619	5.31
Leamington	Town	Essex	6	7,552	8.07
Renfrew	Town	Renfrew	13	<u>7,533</u>	<u>5.52</u>
<u>Total and Average</u>				91,380	4.61

16 (Continued)

-----Services to Persons-----						
Services to Property	Conservation of Health & Public Welfare	Education				
	Conservation of Health	Public Welfare	(School Levies	etc.)	Total	Total
\$	\$	\$	\$	\$	\$	\$
24.61	2.59	4.18	6.77	27.96	34.73	64.41
24.69	4.03	3.02	7.05	27.86	34.91	67.21
20.60	1.20	6.67	7.87	17.23	25.11	50.71
21.17	2.28	4.90	7.18	24.25	31.43	56.95
35.38	2.07	1.87	3.94	30.03	33.97	73.57
30.40	.94	2.55	3.49	22.20	25.69	60.49
22.57	3.05	2.31	5.36	20.96	26.31	53.59
29.97	3.02	2.98	6.00	20.40	26.40	62.12
22.52	2.36	4.41	6.77	20.51	27.28	52.12
29.79	2.18	2.03	4.21	18.52	22.73	56.29
28.01	3.03	2.61	5.64	19.49	25.12	59.22
20.75	2.17	5.74	7.91	21.83	29.74	54.74
25.68	2.45	3.67	6.12	23.14	29.26	59.88
22.02	2.08	2.10	4.18	27.45	31.63	59.06
25.67	1.86	3.65	5.51	24.79	30.30	60.26
13.40	-	1.87	1.87	12.54	14.41	31.44
19.67	1.99	2.03	4.03	19.56	23.59	47.23
18.61	.98	1.59	2.57	17.70	20.27	48.08
22.83	.70	.97	1.67	19.17	20.84	52.63
21.43	1.63	1.24	2.87	15.41	18.28	44.80
28.24	7.38	1.72	9.10	21.27	30.36	66.87
17.52	.67	1.32	1.99	15.69	17.68	44.61
30.36	1.63	3.10	4.73	19.90	24.63	60.34
18.67	1.13	1.35	2.48	20.43	22.91	45.35
20.88	1.36	2.56	3.92	23.49	27.41	51.25
21.53	1.77	2.00	3.77	19.74	23.51	49.74
14.51	1.12	.39	1.51	15.37	16.88	35.09
31.01	3.47	5.96	9.43	26.34	35.76	71.48
28.59	.12	2.03	2.15	23.91	26.06	61.85
22.89	2.07	2.39	4.46	21.37	25.82	53.02
17.89	.54	2.98	3.52	15.54	19.06	43.39
23.44	1.93	8.96	10.89	30.21	41.10	69.65
19.39	.10	.74	.83	11.85	12.69	39.69
20.42	1.85	.41	2.25	23.74	26.00	55.40
17.33	.41	2.02	2.43	10.68	13.12	35.75
17.77	.62	.56	1.18	16.02	17.19	43.04
21.01	1.11	3.55	4.66	15.49	20.15	46.68
21.39	1.24	1.97	3.21	19.15	22.36	48.36

TABLE

			<u>Region</u>	<u>Assessed Population</u>	<u>General Government</u> \$
6,000 to 7,499					
Midland	Town	Simcoe	9	7,480	10.39
Collingwood	Town	Simcoe	9	7,468	6.44
Wallaceburg	Town	Kent	6	7,355	7.13
Hawkesbury	Town	Prescott	13	7,287	6.79
Dundas	Town	Wentworth	2	7,235	10.77
Simcoe	Town	Norfolk	4	7,138	7.90
Oakville	Town	Halton	1	7,101	8.78
Burlington	Town	Halton	1	6,709	6.33
Thorold	Town	Welland	3	6,705	8.26
Ingersoll	Separated Town	Oxford	5	6,448	5.40
Port Hope	Town	Durham	10	<u>6,400</u>	<u>8.74</u>
		<u>Total and Average</u>		<u>77,326</u>	<u>5.42</u>
		<u>Grand Total and Average</u>		<u>2,754,091</u>	<u>5.49</u>



16 (continued)

-----Services to Persons-----						
Services to Property	Conservation of Health	Public Welfare	Total	Education (School Levies etc.)	Total	Total
\$	\$	\$	\$	\$	\$	\$
19.75	.75	2.13	2.88	17.44	20.32	50.46
16.83	.29	2.41	2.71	15.58	18.29	41.55
22.45	.27	1.20	1.47	19.53	21.00	50.58
12.92	.78	.88	1.66	14.06	15.72	35.43
19.54	.77	.43	1.21	15.44	16.64	46.96
26.48	1.07	4.01	5.07	20.88	25.96	60.33
25.14	.73	3.27	3.99	21.59	25.58	59.50
21.40	.23	2.94	3.17	19.70	22.87	50.60
20.07	1.62	1.51	3.13	14.99	18.12	46.45
14.61	1.68	1.56	3.24	16.60	19.85	39.85
21.20	.43	.54	.97	17.80	18.76	48.71
20.04	.77	1.04	1.81	17.49	19.31	44.76
28.42	4.47	4.37	8.84	25.79	34.63	68.55

Assessed Population and Taxable  
Cities

Cities	----- Percentage		
	Professional Manufacturing and Commercial and Industrial		
	Assessed Population	Property %	Property %
Toronto	653,499	32.2	8.0
Hamilton	201,296	19.1	12.5
Ottawa	195,067	32.2	4.5
Windsor	123,849	19.2	14.5
London	95,612	24.0	7.6
Sudbury	50,222	22.0	8.5
Kitchener	48,773	20.4	15.1
Kingston	41,056	20.7	6.6
Oshawa	40,727	15.7	14.9
St. Catharines	38,146	17.8	10.2
Peterborough	37,192	15.8	15.6
Brantford	36,602	17.6	13.7
Fort William	34,926	16.0	35.0
Sarnia	33,976	21.6	10.3
Sault Ste. Marie	32,325	12.8	27.4
Port Arthur	32,082	28.6	21.5
Guelph	27,140	20.8	7.9
Niagara Falls	22,686	18.7	11.3
Chatham	21,473	21.6	10.4
Belleville	19,423	23.8	5.5
Galt	19,362	12.2	16.7
Stratford	18,878	17.2	10.4
St. Thomas	18,775	19.1	10.6
North Bay	18,740	26.3	3.8
Cornwall	17,150	22.2	9.3
Owen Sound	16,898	24.7	8.0
Welland	15,972	21.8	17.4
Woodstock	15,466	18.3	7.0
Waterloo	11,947	10.6	18.3

- Nil

\* Detail not available

17Assessment for General Purposes  
1951

## Breakdown of Taxable Assessment for General Purposes -----

Other Business Property	Business Assessment	Total Business Assessment	Residential	Total Farm and Residential Assessment
<u>%</u>	<u>%</u>	<u>%</u>	<u>%</u>	<u>%</u>
3.2	15.5	58.8	41.2	41.2
.1	12.4	44.1	55.5	55.9
-	10.4	47.2	52.4	52.8
3.5	14.8	52.0	48.0	48.0
-	12.7	44.3	55.7	55.7
-	9.4	39.9	60.1	60.1
-	15.8	51.3	48.7	48.7
-	10.6	37.9	62.1	62.1
1.4	13.6	45.6	54.3	54.4
1.4	13.2	42.6	57.3	57.4
.4	13.3	45.1	54.7	54.9
-	14.0	45.2	54.8	54.8
-	13.6	64.6	34.9	35.4
.1	9.1	41.0	59.0	59.0
.3	15.6	56.1	43.9	43.9
-	13.5	63.5	36.5	36.5
.9	10.6	40.1	59.9	59.9
9.8	12.8	52.5	47.5	47.5
-	12.9	44.9	55.1	55.1
-	13.1	42.4	57.6	57.6
-	14.7	43.7	56.3	56.3
-	8.0	35.6	64.4	64.4
-	7.9	37.6	62.4	62.4
-	8.9	39.1	60.9	60.9
-	13.2	44.8	55.2	55.2
-	12.1	44.9	54.3	55.1
.7	14.9	54.8	45.1	45.2
.4	8.9	34.7	65.3	65.3
1.3	20.7	50.9	48.2	49.1

TABLE 17 (Continued)

Revenue  
Total, Per Capita and Percentage Breakdown  
Cities, 1951

Cities	----- Percentage Breakdown -----							
	--- Total ---		Real Property and Business Tax %	Grants and Subsidies %	Licenses and Permits %	Net Revenue of Utilities and Other Enterprises %	Other Revenue %	Total %
	Amount \$'000	Per Capita \$						
Toronto	64,020	97.96	85.2	7.1	.9	2.2	4.6	100.0
Hamilton	15,690	77.94	82.9	5.1	1.8	2.8	7.4	100.0
Ottawa	15,575	79.84	81.4	14.6	.9	-	3.1	100.0
Windsor	8,789	70.97	88.4	7.2	1.7	-	2.7	100.0
London	7,116	74.42	88.6	5.4	1.8	.6	3.6	100.0
Sudbury	2,940	58.54	81.3	10.9	1.7	-	6.1	100.0
Kitchener	3,428	70.29	81.5	7.4	1.8	-	9.3	100.0
Kingston	2,108	51.35	85.2	5.0	2.4	1.7	5.7	100.0
Oshawa	2,275	55.86	89.2	4.9	1.1	-	4.8	100.0
St. Catharines	3,044	79.81	81.2	8.9	1.8	-	8.1	100.0
Peterborough	2,535	68.15	87.4	7.0	1.7	-	3.9	100.0
Brantford	2,531	69.15	85.6	5.6	2.7	-	6.1	100.0
Fort William	2,727	78.07	87.5	6.3	.7	2.1	3.4	100.0
Sarnia	2,111	62.12	86.3	10.3	1.8	-	1.6	100.0
Sault Ste. Marie	2,355	72.86	86.7	6.2	1.2	.7	5.2	100.0
Port Arthur	2,432	75.80	86.5	5.8	1.3	-	6.4	100.0
Guelph	1,635	60.24	83.6	4.7	2.9	5.4	3.4	100.0
Niagara Falls	1,603	70.68	78.0	10.2	2.2	5.2	4.4	100.0
Chatham	1,463	68.13	88.6	5.3	.6	-	5.5	100.0
Belleville	1,248	64.26	84.0	7.4	1.1	.4	7.1	100.0
Galt	1,019	52.61	86.8	8.9	2.3	-	2.0	100.0
Stratford	1,118	59.21	85.2	12.1	.9	-	1.8	100.0
St. Thomas	1,210	64.47	88.0	5.7	1.9	1.3	3.1	100.0
North Bay	965	51.48	78.9	8.1	3.0	3.9	6.1	100.0
Cornwall	1,052	61.32	87.2	7.9	.8	-	4.1	100.0
Owen Sound	1,043	61.73	88.9	6.4	2.4	-	2.3	100.0
Welland	1,017	63.67	86.7	7.6	2.3	-	3.4	100.0
Woodstock	752	48.61	88.0	6.4	2.7	-	2.9	100.0
Waterloo	830	69.48	88.9	7.5	.7	-	2.9	100.0





TABLE 17

Expend  
Total, Per Capita  
Cities

----- Percentage

Cities	--- Total ---		General Government	----- Services to Property -----				Total
	Amount	Per		Protection	Public	Sanitation	Recreation	
	\$'000	Capita		to Persons	Works	& Waste	& Community	
		\$	%	& Property		Removal	Services	%
Toronto	64,020	97.96	6.5	17.7	2.4	8.2	5.1	33.4
Hamilton	15,797	78.48	6.7	19.5	4.9	5.3	3.5	33.2
Ottawa	15,509	79.50	5.5	18.1	10.1	7.5	4.0	39.7
Windsor	8,702	70.27	8.2	21.3	4.7	8.2	5.3	39.5
London	7,233	75.65	6.8	17.1	9.1	10.1	5.2	41.5
Sudbury	3,007	59.88	8.5	12.0	13.5	4.7	3.7	33.9
Kitchener	3,445	70.63	7.9	14.3	6.5	9.2	4.8	34.8
Kingston	2,119	51.62	6.4	17.4	6.8	4.6	3.2	32.0
Oshawa	2,270	55.73	7.4	19.0	7.6	6.2	4.6	37.4
St. Catharines	3,143	82.39	5.8	14.7	11.6	5.7	6.1	38.1
Peterborough	2,549	68.54	5.5	16.0	10.6	4.4	5.1	36.1
Brantford	2,529	69.11	6.6	16.8	7.6	8.4	7.8	40.6
Fort William	2,734	78.27	8.4	16.8	5.9	5.2	4.4	32.3
Sarnia	2,115	62.25	6.7	15.1	8.3	6.6	3.9	33.9
Sault Ste. Marie	2,325	71.93	8.3	15.9	7.6	3.6	4.3	31.4
Port Arthur	2,460	76.69	9.3	16.2	7.4	4.0	4.1	31.7
Guelph	1,591	58.61	10.9	16.2	7.1	4.7	5.6	33.6
Niagara Falls	1,587	69.95	6.0	20.6	9.9	6.0	9.8	46.3
Chatham	1,484	69.10	8.4	22.8	11.7	3.4	5.9	43.8
Belleville	1,261	64.91	7.9	19.9	14.4	3.5	4.3	42.1
Galt	1,005	51.93	8.9	17.5	11.0	5.2	5.8	39.5
Stratford	1,118	59.20	5.9	18.0	15.4	7.8	6.8	48.0
St. Thomas	1,207	64.29	11.5	18.6	5.4	10.7	9.4	44.1
North Bay	968	51.64	3.9	18.5	11.3	7.5	4.7	42.0
Cornwall	1,040	60.65	8.3	16.6	7.4	4.6	4.5	33.1
Owen Sound	1,042	61.64	8.1	14.4	9.6	4.1	4.3	32.4
Welland	998	62.50	9.0	19.9	9.3	2.7	4.9	36.8
Woodstock	751	48.58	7.0	18.0	7.9	5.8	3.9	35.6
Waterloo	837	70.10	10.3	12.7	9.6	6.6	5.8	34.7

(Continued)

1146-  
and Percentage Breakdown  
1951

breakdown

----- Services to Persons -----

Percentage of Total	Public Welfare %	Education (School Levies, etc.) %	Total %	Net Debt Charges %	Net Deficit of Utilities and Other Enterprises %	Capital Expendi- ture out of Revenue %	County Bonds %	Other %	Total %
7.6	9.1	29.5	46.2	9.8	-	2.0	-	2.1	100.0
7.6	5.7	32.6	47.5	9.1	-	1.1	-	2.4	100.0
6.3	4.4	28.3	42.0	9.0	.3	1.3	-	2.2	100.0
7.2	7.4	30.0	39.9	10.7	-	.5	-	1.2	100.0
7.6	4.1	34.6	46.3	4.5	-	-	-	.9	100.0
7.6	7.9	39.5	49.0	8.5	-	-	-	.1	100.0
7.6	3.6	24.3	37.0	12.2	-	5.6	-	2.5	100.0
7.6	6.3	34.7	47.4	11.7	-	.9	-	1.6	100.0
3.2	3.8	32.8	39.8	4.7	-	6.2	-	4.5	100.0
5.4	4.0	30.7	40.1	4.9	-	.5	-	10.6	100.0
10.7	3.5	28.2	42.4	13.4	-	-	-	2.6	100.0
7.8	4.4	25.3	37.5	5.3	-	4.3	-	5.7	100.0
5.5	3.4	32.0	40.9	17.7	-	-	-	.7	100.0
3.5	5.9	33.8	43.2	10.7	-	1.4	-	4.1	100.0
2.9	4.5	37.3	44.7	4.0	-	10.8	-	.8	100.0
5.8	4.2	31.4	41.4	16.1	-	.4	-	1.1	100.0
1.7	7.0	29.2	37.9	8.8	-	7.9	-	.9	100.0
1.0	4.1	32.1	37.2	8.5	-	-	-	2.0	100.0
1.2	3.2	32.2	36.6	8.3	-	-	-	2.9	100.0
4.2	4.7	31.8	40.7	7.7	-	-	-	1.6	100.0
7.6	4.4	30.8	41.1	7.1	-	-	-	3.4	100.0
7.6	3.9	29.2	36.4	7.2	-	-	-	2.5	100.0
4.7	4.1	27.6	36.4	5.4	-	1.6	-	1.0	100.0
4.7	8.8	32.7	46.0	4.0	-	-	-	4.1	100.0
7.2	8.7	32.5	44.1	12.5	-	-	-	2.0	100.0
7.6	3.6	42.0	48.2	6.0	-	2.1	-	1.6	100.0
7.2	4.1	36.3	43.7	4.8	-	3.6	-	1.4	100.0
4.7	4.0	36.6	45.1	9.0	-	-	-	1.3	100.0
4.6	2.6	26.6	27.6	11.7	.4	2.9	-	1.2	100.0

TABLE 17

		Assessed Population and Separated Towns, ----- Percentage Breakdown		
Separated Towns (ST) Towns (T) and Villages (V)		Assessed Population	Professional and Commercial Property	Manufacturing and Industrial Property
			%	%
Timmins	T	26,385	21.3	4.6
Forest Hill	V	16,374	5.7	.2
Leaside	T	15,686	9.2	26.5
Eastview (2)*	T	15,058		
Barrie	T	13,318	23.5	3.8
Pembroke	T	12,456	24.5	6.4
Brockville (1)*	ST	12,030	22.5	5.6
Orillia	T	12,003	20.5	7.5
Mimico	T	11,503	7.7	6.3
New Toronto	T	11,072	13.7	33.8
Trenton	ST	9,993	23.3	7.0
Riverside	ST	9,535	.2	1.2
Lindsay (1)*	T	9,504	20.9	7.8
Kenora	T	8,878	16.7	22.1
Long Branch	V	8,520	14.8	11.0
Smith's Falls	ST	8,339	(3)	(3)
Brampton	T	8,301	19.8	7.6
Port Colborne	T	8,300	10.8	33.9
Fort Frances	T	8,114	18.4	20.4
Weston	T	8,088	12.7	12.9
Swansea	V	8,080	5.4	5.1
Cobourg	T	7,818	17.5	8.9
Fort Erie	T	7,721	17.6	5.5
Leamington	T	7,541	16.2	13.8
Preston	T	7,518	13.5	14.4
Renfrew	T	7,368	24.1	4.6
Collingwood	T	7,367	20.8	11.9
Wallaceburg	T	7,352	14.8	14.2
Whitby	T	7,268	12.3	7.3
Midland	T	7,257	14.1	27.0

(1) 1952 figure (1951 not available)

(2) Not available

(3) Not broken down as between Professional and Commercial, Manufacturing, and Industrial and Other



(Continued)

Taxable Assessment for General Purposes  
Towns and Villages - 1951

of Taxable Assessment for General Purposes -----

Other Business Property %	Business Assessment %	Total Business Assessment %	Residential %	Total Farm and Residential Assessment %
5.4	7.5	38.8	58.5	61.2
-	1.8	7.7	92.3	92.3
-	15.3	51.0	49.0	49.0
-	8.6	35.9	64.0	64.1
1.0	9.2	41.1	58.3	58.9
.1	9.6	37.9	62.1	62.1
-	10.2	38.1	61.9	61.9
-	5.3	19.3	80.3	80.7
3.2	24.7	75.4	24.6	24.6
.5	11.1	41.8	57.7	58.2
-	1.5	2.9	95.5	97.1
-	12.0	40.6	59.4	59.4
.2	16.1	55.2	44.7	44.8
2.1	10.2	38.1	61.7	61.9
27.0(3)	7.1	34.1	65.9	65.9
-	9.3	36.7	63.3	63.3
-	20.2	64.9	35.1	35.1
.5	16.4	55.6	44.2	44.4
1.0	10.5	37.0	63.0	63.0
2.2	4.5	17.1	82.9	82.9
-	11.7	38.0	61.3	62.0
-	9.8	32.9	67.1	67.1
1.7	12.5	44.3	53.5	55.7
1.0	12.3	41.3	58.4	58.7
.6	9.9	39.2	59.6	60.8
.5	11.8	45.1	53.1	54.9
2.3	11.6	43.3	56.4	56.7
.4	7.9	27.9	68.5	72.1
-	12.2	53.2	46.8	46.8

TABLE 17

Assessed Population and  
Separated Towns,

## ----- Percentage Breakdown

Separated Towns (ST) Towns (T) and Villages (V)		Assessed Population	Professional and Commercial Property	Manufacturing and Industrial Property
			%	%
Hawkesbury	T	7,246	12.7	22.8
Simcoe	T	7,085	19.4	14.7
Dundas	T	6,787	10.9	13.7
Oakville	T	6,691	12.9	2.8
Ingersoll	ST	6,533	16.8	3.3
Thorold	T	6,465	4.1	7.9
Port Hope	T	6,327	14.8	6.5
Burlington	T	6,314	5.3	.9
Bowmanville	T	5,416	16.1	7.9
Paris	T	5,274	12.2	15.5
Newmarket	T	5,244	9.4	1.2
Parry Sound	T	5,215	13.1	.2
Tillsonburg	T	5,202	30.6	1.1
From 2,000 to 4,999				
In Counties		179,730		
In Districts		50,312		
Less than 2,000				
In Counties		149,313		
In Districts		28,114		

(2) Not available

(3) Not broken down as between Professional and Commercial, Manufacturing,  
and Industrial and Other

(Continued)

Taxable Assessment for General Purposes  
Towns and Villages - 1951

of Taxable Assessment for General Purposes -----

Other Business Property %	Business Assessment %	Total Business Assessment %	Residential %	Total Farm and Residential Assessment %
7.6	17.7	60.8	39.2	39.2
1.1	15.4	50.6	49.2	49.4
.9	11.9	37.4	62.5	62.6
2.0	10.0	34.7	64.6	65.3
-	8.7	33.8	65.6	66.2
-	7.4	29.6	70.2	70.4
.1	9.3	32.3	67.2	67.7
-	6.9	25.4	72.4	74.6
-	10.2	36.2	59.0	63.8
.5	12.8	41.7	55.1	58.3
.2	12.5	44.8	55.0	55.2
-	10.0	44.3	55.7	55.7
-	11.1	48.0	50.9	52.0

TABLE 17 (Continued)

Revenue  
Total, Per Capita and Percentage Breakdown  
Separated Towns, Towns and Villages - 1951

		----- Percentage Breakdown -----							
		--- Total ---		Real	Grants	Licenses	Net Revenue		
		Amount	Per	Property	and	and	of Utilities		
Separated Towns (ST)			Capita	and	Subsidies	Permits	and Other	Other	
Towns (T) and		\$'000	\$	Tax			Enterprises	Revenue	
Villages (V)				%	%	%	%	%	
								Total	
								%	
Timmins	T	1,458	55.24	82.2	13.0	1.4	-	3.4	100.0
Forest Hill	V	1,495	91.29	92.9	4.1	1.0	-	2.0	100.0
Leaside	T	1,421	90.62	89.0	3.9	.9	-	6.2	100.0
Eastview	T	482	32.04	78.8	9.2	1.8	4.0	6.2	100.0
Barrie	T	705	52.91	84.6	8.1	1.7	-	5.6	100.0
Pembroke	T	614	49.26	80.3	10.7	.9	1.2	6.9	100.0
Brockville	ST	686	57.01	88.8	7.5	1.2	.1	2.4	100.0
Orillia	T	553	46.11	85.6	9.4	2.4	-	2.6	100.0
Mimico	T	572	49.75	91.2	4.7	1.2	.3	2.6	100.0
New Toronto	T	888	80.23	84.3	5.9	1.8	3.2	4.8	100.0
Trenton	ST	491	49.16	83.0	9.9	3.5	-	3.6	100.0
Riverside	ST	437	45.80	87.5	4.3	1.2	.3	6.7	100.0
Lindsay	T	393	41.31	88.1	6.4	1.1	-	4.4	100.0
Kenora	T	643	72.47	79.1	12.0	1.5	1.5	5.9	100.0
Long Branch	V	433	50.88	81.9	15.0	1.4	-	1.7	100.0
Smith's Falls	ST	428	51.37	82.1	5.7	1.2	-	11.0	100.0
Brampton	T	551	66.38	86.5	8.5	2.6	-	2.4	100.0
Port Colborne	T	561	67.54	87.5	7.5	1.7	-	3.3	100.0
Port Frances	T	522	64.31	77.1	12.7	1.7	5.9	2.6	100.0
Weston	T	647	80.02	85.8	8.0	.8	.3	5.1	100.0
Swansea	V	436	53.95	91.4	4.7	.9	-	3.0	100.0
Coburg	T	338	43.22	77.5	10.1	.6	-	11.8	100.0
Fort Erie	T	490	63.41	85.1	9.6	2.7	-	2.6	100.0
Leamington	T	383	50.80	85.2	8.1	3.5	.2	3.0	100.0
Preston	T	339	45.03	83.8	9.7	1.4	.5	4.6	100.0
Renfrew	T	343	46.56	78.2	17.3	.6	-	3.9	100.0
Collingwood	T	373	50.69	78.0	11.0	1.3	-	9.7	100.0
Wallaceburg	T	391	53.25	87.4	8.6	2.7	-	1.3	100.0
Whitby	T	275	37.79	88.0	7.9	1.8	-	2.3	100.0
Midland	T	426	58.70	83.2	10.0	1.1	-	5.7	100.0



TABLE 17 (Continued)

Revenue (Continued)  
 Total, Per Capita and Percentage Breakdown  
 Separated Towns, Towns and Villages - 1951

		----- Percentage Breakdown -----							
		--- Total ---		Real Property and Business Tax	Grants and Subsidies	Licenses and Permits	Net Revenue of Utilities and Other Enterprises	Other Revenue	Total
		Amount \$'000	Per Capita \$	%	%	%	%	%	%
Separated Towns (ST)									
Towns (T) and Villages (V)									
Hawkesbury	T	258	35.58	86.9	7.8	1.6	-	3.7	100.0
Simcoe	T	511	72.08	85.5	9.6	-	-	4.9	100.0
Dundas	T	341	50.22	84.5	9.7	1.0	-	4.8	100.0
Oakville	T	427	63.77	82.0	14.8	.9	-	2.3	100.0
Ingersoll	ST	322	49.33	90.3	4.4	3.7	-	1.6	100.0
Thorold	T	283	43.81	83.3	9.2	1.2	-	6.3	100.0
Port Hope	T	300	47.47	74.7	16.1	.7	1.7	6.8	100.0
Burlington	T	291	46.11	83.3	11.8	1.6	-	3.3	100.0
Bowmanville	T	242	45.50	85.9	12.1	.5	-	1.5	100.0
Paris	T	230	43.68	85.7	11.6	1.4	-	1.3	100.0
Newmarket	T	302	57.64	75.8	6.6	1.2	.6	15.8	100.0
Parry Sound	T	254	48.63	86.1	8.9	1.5	-	3.5	100.0
Tillsonburg	T	275	52.83	85.9	11.3	1.2	-	1.6	100.0
From 2,000 to 4,999									
In Counties		8,583	47.75	82.2	12.3	1.0	.4	4.1	100.0
In Districts		2,963	58.89	77.7	13.4	1.0	1.5	6.4	100.0
Less than 2,000									
In Counties		6,153	41.21	82.0	11.8	1.1	-	5.1	100.0
In Districts		1,324	47.08	83.9	11.2	1.1	-	3.8	100.0

TABLE 17

Expend  
Total, Per Capita  
Separated Towns, Towns

----- Percentage

		--- Total ---		----- Services to Property -----					
		Amount	Per	General	Protection	Public	Sanitation	Recreation	
		\$'000	Capita	Government	to Persons	Works	& Waste	& Community	Total
			\$	%	& Property		Removal	Services	%
Separated Towns (ST) and Towns (T) and Villages (V)					%	%	%	%	%
Timmins	T	1,428	54.12	11.0	16.8	7.4	6.8	3.8	34.8
Forest Hill	V	1,538	93.93	6.0	14.5	10.4	1.8	1.3	28.0
Leaside	T	1,423	90.75	3.7	7.7	4.6	6.7	3.5	22.5
Eastview	T	482	32.03	11.0	11.3	15.4	5.7	1.1	33.5
Barrie	T	697	52.35	7.1	12.0	11.3	5.3	4.9	33.5
Pembroke	T	640	51.41	6.7	18.8	15.3	2.6	3.1	39.8
Brockville	ST	681	56.61	6.9	20.0	14.4	6.1	4.4	44.9
Orillia	T	564	47.02	8.4	14.3	15.8	1.9	2.6	34.6
Mimico	T	562	48.89	9.7	12.4	9.3	12.9	3.3	37.9
New Toronto	T	862	77.83	6.4	14.6	6.0	9.4	4.6	34.6
Trenton	ST	500	50.01	5.4	20.2	12.0	6.8	3.9	42.9
Riverside	ST	430	45.06	8.0	11.4	17.9	6.1	.2	35.6
Lindsay	T	386	40.57	8.9	16.2	9.0	3.0	6.1	34.3
Kenora	T	641	72.20	6.6	14.4	15.4	6.7	5.3	41.8
Long Branch	V	419	49.16	8.4	12.7	13.1	8.4	4.1	38.3
Smith's Falls	ST	439	52.68	7.9	16.2	11.9	4.9	5.3	38.3
Brampton	T	538	64.85	8.4	15.0	17.5	2.8	4.0	39.3
Port Colborne	T	579	69.81	10.2	14.8	9.4	6.4	1.8	32.4
Fort Frances	T	576	70.97	7.2	10.2	12.7	2.5	8.6	34.0
Weston	T	654	80.84	7.0	13.3	15.7	5.3	3.8	38.1
Swansea	V	428	53.01	7.7	9.4	7.3	9.9	3.6	30.2
Cobourg	T	336	43.03	10.1	10.8	19.9	4.9	2.8	38.4
Fort Erie	T	492	63.73	9.4	12.5	11.4	3.4	3.2	30.5
Leamington	T	399	52.91	8.2	13.1	9.7	4.7	7.1	34.6
Preston	T	347	46.09	9.9	15.8	10.8	5.2	6.0	37.8
Renfrew	T	363	49.24	5.4	16.0	21.2	1.9	4.5	43.6
Collingwood	T	371	50.33	12.0	14.3	17.7	1.8	2.4	36.2
Wallaceburg	T	376	51.18	8.5	14.2	15.7	6.8	4.0	40.7
Whitby	T	261	35.91	10.3	13.0	8.8	7.2	1.6	30.6
Midland	T	416	57.32	9.0	10.7	14.0	2.0	3.2	29.9

(Continued)

iture  
and Percentage Breakdown  
and Villages - 1951

Breakdown -----									
----- Services to Persons -----						Capital			
Conserva-		Education		Net	Net Deficit	Expendi-	County	Other	Total
tion of	Public	(School	Total	Debt	of Utilities	ture	Rates		
Health	Welfare	Levies,		Charges	and Other	out of			
%	%	etc.)	%	%	Enterprises	Revenue	%	%	%
3.9	10.1	33.2	47.2	5.5	-	.3	-	1.2	100.0
.7	.6	41.7	43.0	14.0	-	-	6.9	2.1	100.0
1.0	.2	43.2	44.4	19.5	*	1.2	6.7	2.0	100.0
-	3.1	37.2	40.3	5.3	-	-	9.9	-	100.0
2.4	3.3	29.0	34.7	9.9	-	2.0	10.4	2.4	100.0
3.0	2.5	28.1	33.6	3.3	-	.7	13.4	2.5	100.0
3.0	6.0	32.2	41.2	5.8	-	-	-	1.2	100.0
1.2	3.0	30.6	34.8	9.7	-	.5	10.9	1.1	100.0
.8	1.2	29.4	31.4	11.3	-	2.4	6.7	.6	100.0
.7	1.2	39.8	41.7	3.4	-	3.0	6.2	4.7	100.0
1.4	5.2	27.5	34.1	13.5	-	.4	-	3.7	100.0
2.6	2.8	32.6	38.0	14.9	-	-	-	3.5	100.0
1.5	2.5	31.2	35.2	5.8	-	-	14.3	1.5	100.0
4.3	8.3	25.4	38.0	2.9	-	4.0	-	6.7	100.0
1.9	1.6	33.9	37.4	5.6	-	4.0	5.6	.7	100.0
4.1	5.7	27.3	37.1	15.5	.7	.2	-	.3	100.0
.5	.7	28.5	29.7	9.6	1.0	-	10.7	1.3	100.0
3.5	1.9	26.1	31.5	11.4	-	-	9.5	5.0	100.0
1.8	8.4	33.4	43.6	6.3	-	7.0	-	1.9	100.0
2.1	.4	28.9	31.4	17.2	-	.4	5.0	.9	100.0
1.4	.9	32.5	34.8	18.9	-	.3	8.1	-	100.0
-	2.0	20.0	22.0	13.2	1.7	-	10.8	3.8	100.0
2.4	1.0	32.7	36.1	14.0	-	-	8.5	1.5	100.0
.9	1.5	22.7	25.1	20.5	-	.8	9.2	1.6	100.0
1.1	1.0	30.3	32.4	2.0	-	1.0	14.2	2.7	100.0
2.2	2.4	26.1	30.7	1.9	-	2.7	14.1	1.6	100.0
.7	4.8	22.4	27.9	6.3	-	4.3	8.8	4.5	100.0
.6	1.3	33.8	35.7	5.5	-	-	7.6	2.0	100.0
.7	.6	30.1	31.4	7.3	-	3.4	16.0	1.0	100.0
.9	5.1	31.4	37.4	10.8	-	.7	10.5	1.7	100.0

TABLE 17

Expend  
Total, Per Capita  
Separated Towns, Towns

----- Percentage -----									
		--- Total ---		----- Services to Property -----					
Separated Towns (ST) Towns (T) and Villages (V)		Amount \$'000	Per	General	Protection	Public	Sanitation	Recreation	Total
			Capita	Government	to Persons	Works	& Waste	& Community	
			\$	%	& Property	%	Removal	Services	%
Hawkesbury	T	261	36.06	10.8	15.9	8.1	4.1	1.2	29.3
Simcoe	T	492	69.46	6.2	10.1	12.1	2.6	6.2	31.0
Dundas	T	341	50.22	6.2	12.1	14.4	5.4	3.5	35.4
Oakville	T	398	59.48	8.7	14.0	18.0	5.7	6.0	43.7
Ingersoll	ST	329	50.34	7.7	11.9	10.0	2.9	2.5	27.3
Thorold	T	322	49.79	12.2	15.1	8.8	4.8	4.9	33.6
Port Hope	T	302	47.69	9.4	11.9	17.3	3.6	5.2	38.0
Burlington	T	299	47.28	9.3	13.3	11.6	5.4	8.6	38.9
Bowmanville	T	249	46.77	7.2	12.0	19.0	-	2.3	33.3
Paris	T	227	43.11	13.0	13.3	14.1	2.7	3.7	33.8
Newmarket	T	303	57.76	13.0	11.7	19.1	3.8	2.2	36.8
Parry Sound	T	255	48.95	5.6	12.5	12.0	4.3	4.8	33.6
Tillsonburg	T	259	49.88	6.5	13.7	12.4	3.6	4.4	34.1
From 2,000 to 4,999									
In Counties		8,499	47.29	9.7	12.5	16.9	3.2	4.0	36.6
In Districts		2,899	57.62	8.5	13.1	16.7	4.4	3.2	37.4
Less than 2,000									
In Counties		6,140	41.12	10.0	12.8	16.2	2.5	3.2	34.7
In Districts		1,292	45.96	10.4	11.9	15.0	3.3	4.0	34.2

\* Less than 0.05%

- Nil



(Continued)

iture  
and Percentage Breakdown  
and Villages - 1951

Breakdown -----									
----- Services to Persons -----									
Conserva- tion of Health	Public Welfare	Education (School Levies, etc.)	Total	Net Debt Charges	Net Deficit of Utilities and Other Enterprises	Capital Expendi- ture out of Revenue	County Rates	Other	Total
%	%	%	%	%	%	%	%	%	%
1.7	2.4	33.2	37.3	8.8	-	-	12.6	1.2	100.0
2.6	2.2	30.5	35.3	8.2	-	1.6	15.9	1.8	100.0
1.5	1.0	26.9	29.4	11.4	1.2	3.5	12.2	.7	100.0
1.1	.3	29.1	30.5	3.4	-	4.4	9.1	.2	100.0
5.3	3.3	30.2	38.8	24.8	-	-	-	1.4	100.0
2.4	2.2	26.8	31.4	4.2	1.5	2.1	6.7	8.3	100.0
1.4	.6	30.4	32.4	6.3	-	-	9.8	4.1	100.0
.7	.7	36.2	37.6	3.2	-	-	10.4	.6	100.0
.7	.8	36.2	37.7	7.1	.6	-	11.3	2.8	100.0
4.1	1.0	26.6	31.7	4.6	-	.7	12.6	3.6	100.0
1.4	2.1	31.7	35.2	6.0	-	-	6.9	2.1	100.0
4.0	5.9	36.5	46.4	12.9	-	.4	-	1.1	100.0
*	1.8	34.9	36.7	10.6	-	-	10.7	1.4	100.0
1.5	2.8	25.4	29.7	8.0	-	2.4	11.8	1.8	100.0
2.6	5.2	35.8	43.6	5.5	-	2.9	-	2.1	100.0
1.1	1.8	27.6	30.5	4.8	.7	2.0	13.8	3.5	100.0
2.1	4.0	37.1	43.2	3.3	.9	4.0	-	4.0	100.0

TABLE 17

## Assessed Population and Taxable Townships

	Assessed Population	-----Percentage	
		Professional and Commercial Property %	Manufacturing and Industrial Property %
Suburban Townships - over 10,000			
York	96,770	8.9	8.4
York - North	80,771	4.4	2.1
York East	62,301	8.9	4.0
Scarborough	56,161	5.2	7.0
Etobicoke	52,635	9.2	8.1
Toronto	23,303	6.2	25.2
Cornwall	20,745		
Teck	18,440	30.5	3.9
Stamford	18,225	3.2	39.4
London	16,682	3.6	3.8
Brantford	16,318	3.9	6.5
Sandwich East	16,315	8.9	6.8
Westminster	16,109	5.1	.3
Grantham	14,466	7.0	7.2
McKim	11,707	6.8	4.7
Crowland	11,479	5.0	37.3
Sandwich West	10,610	11.3	5.0

(3) Not broken down as between Professional and Commercial, Manufacturing and Industrial and Other

## Other Townships - 5,000 and over

In Counties	174,930
In Districts	14,312

## Rural Townships -

## From 2,000 to 4,999

In Counties	438,873
In Districts	30,062

## Under 2,000 -

In Counties	281,499
In Districts	87,588

(Continued)

Assessment for General Purposes  
1951

## Breakdown of Taxable Assessment for General Purposes -----

Other Business Property	Business Assessment	Total Business Assessment	Farm Property	Residential Property	Total Farm and Residential Assessment
%	%	%	%	%	%
-	6.5	23.8	-	76.2	76.2
2.2	2.2	10.8	4.9	84.3	89.2
1.1	3.5	17.4	-	82.6	82.6
-	.8	13.0	7.9	79.1	87.0
-	4.9	22.2	5.8	71.9	77.8
1.8	15.0	48.1	20.8	31.1	51.9
40.7(3)	15.6	56.3	15.4	28.3	43.7
3.3	8.2	45.9	-	54.1	54.1
4.7	14.7	61.9	6.3	31.8	38.1
.5	3.1	11.1	36.5	52.5	88.9
1.4	4.8	16.6	28.4	55.0	83.4
-	5.6	21.3	19.6	59.1	78.7
1.1	.8	7.3	35.6	57.1	92.7
-	5.0	19.2	24.6	56.2	80.8
13.3	2.2	26.9	.6	72.6	73.1
1.5	22.7	66.5	8.6	24.9	33.5
3.0	2.7	21.9	24.8	53.3	78.1

TABLE 17 (Continued)

Revenue  
Total, Per Capita and Percentage Breakdown  
Townships, 1951

----- Percentage Breakdown -----

	--- Total ---		Real Property and Business Tax	Grants and Subsidies	Licenses and Permits	Net Revenue of Utilities and Other Enterprises	Other Revenue	Total
	Amount \$'000	Per Capita \$	%	%	%	%	%	%
Suburban Townships - over 10,000								
York	5,524	57.08	89.1	3.6	1.0	1.9	4.4	100.0
York North	5,461	67.61	78.9	7.6	2.0	.5	11.0	100.0
York East	2,842	45.62	91.5	4.1	1.6	-	2.8	100.0
Scarborough	2,741	48.81	72.4	13.7	3.5	-	10.4	100.0
Etobicoke	3,248	61.70	80.7	8.0	3.1	.4	7.8	100.0
Toronto	1,276	54.78	81.8	13.0	2.0	-	3.2	100.0
Cornwall	1,082	52.16	87.3	11.2	.4	-	1.1	100.0
Teck	1,055	57.19	77.3	19.1	1.2	-	2.4	100.0
Stamford	985	54.07	82.5	15.8	.9	-	.8	100.0
London	671	40.23	86.9	11.6	.8	-	.7	100.0
Brantford	728	44.63	83.7	9.8	1.1	-	5.4	100.0
Sandwich East	390	23.92	86.4	11.0	1.8	-	.8	100.0
Westminster	559	34.68	86.2	10.7	1.0	-	2.1	100.0
Grantham	555	38.37	83.2	13.0	2.1	-	1.7	100.0
McKim	385	32.92	60.1	27.9	1.3	-	10.7	100.0
Crowland	635	55.28	79.8	12.5	1.1	-	6.6	100.0
Sandwich West	382	35.99	81.2	11.2	2.9	-	4.7	100.0
Other Townships - 5,000 and over								
In Counties	7,165	40.96	80.0	16.0	1.2	-	2.8	100.0
In Districts	889	62.13	69.8	22.8	.7	-	6.7	100.0
Rural Townships								
From 2,000 to 4,999								
In Counties	21,194	48.29	76.9	19.9	.9	-	2.3	100.0
In Districts	1,017	33.83	71.8	24.2	.9	-	3.1	100.0
Under 2,000								
In Counties	14,718	52.24	74.2	22.7	1.1	-	2.0	100.0
In Districts	3,394	38.75	59.4	36.7	.9	-	3.0	100.0





TABLE 17

Expend  
Total, Per Capita  
Townships

----- Percentage

	--- Total ---		General Government	----- Services to Property -----				Total
	Amount	Per Capita		Protection to Persons & Property	Public Works	Sanitation & Waste Removal	Recreation & Community Services	
	\$'000	\$	%	%	%	%	%	%
Suburban Townships - over 10,000								
York	5,567	57.53	4.2	12.5	6.6	9.3	4.0	32.4
York North	5,483	67.88	4.5	7.8	21.1	4.8	.8	34.5
York East	2,881	46.24	4.3	12.2	5.2	5.7	2.6	25.7
Scarborough	2,733	48.66	7.2	13.0	27.5	12.3	1.4	54.2
Etobicoke	3,267	62.07	7.4	10.2	13.5	9.6	.03	33.3
Toronto	1,280	54.92	8.0	7.4	23.8	2.1	1.2	34.5
Cornwall	1,125	54.22	4.6	9.5	16.7	4.0	.5	30.7
Teck	1,044	56.60	5.8	15.6	13.2	4.6	2.8	36.2
Stamford	959	52.62	5.6	9.8	14.2	3.4	3.3	30.7
London	682	40.90	5.1	6.5	15.3	1.1	.1	23.0
Brantford	724	44.35	5.8	4.8	16.6	.2	1.2	22.8
Sandwich East	390	23.93	7.4	9.1	9.4	4.9	1.3	24.7
Westminster	546	33.92	3.8	4.2	16.2	.8	-	21.2
Grantham	534	36.89	8.7	8.5	18.1	2.8	-	29.4
McKim	434	37.06	8.2	5.9	34.9	8.2	.5	49.5
Crowland	610	53.16	5.8	-	19.0	-	.3	19.3
Sandwich West	376	35.44	8.8	5.5	17.1	1.9	.002	24.5
Other Townships - 5,000 and over								
In Counties	7,127	40.74	6.5	3.6	24.0	.4	.3	28.3
In Districts	862	60.26	9.3	10.7	19.9	4.8	3.7	39.1
Rural Townships								
From 2,000 to 4,999								
In Counties	21,246	48.41	4.9	1.6	29.2	.2	.3	31.3
In Districts	1,023	34.04	11.8	5.7	26.5	1.7	.7	34.6
Under 2,000								
In Counties	14,652	52.05	5.2	1.6	34.3	.2	.4	36.5
In Districts	3,333	38.05	10.2	3.2	45.6	.7	.7	50.2

(Continued)

iture  
and Percentage Breakdown  
1951

Breakdown -----

----- Services to Persons -----									
Conserva- tion of Health	Public Welfare	Education (School Levies, etc.)	Total	Net Debt Charges	Net Deficit of Utilities and Other Enterprises	Capital Expendi- ture out of Revenue	County Rates	Other	Total
%	%	%	%	%	%	%	%	%	%
2.8	1.0	38.9	42.7	10.8	-	-	5.0	4.9	100.0
2.6	1.4	42.0	46.0	4.1	-	.4	4.3	6.2	100.0
2.7	1.0	38.9	42.6	5.8	-	3.6	6.1	11.9	100.0
2.2	2.0	25.9	30.1	3.3	-	-	3.9	1.3	100.0
2.1	1.1	35.9	39.1	7.2	-	-	5.2	7.8	100.0
.8	.9	34.0	35.7	.009	-	3.4	12.0	6.4	100.0
1.5	4.2	32.4	38.1	7.3	-	.6	17.8	.9	100.0
4.6	8.3	40.0	52.9	3.8	-	-	-	1.3	100.0
1.9	2.2	36.8	40.9	4.6	-	-	8.8	9.4	100.0
.1	.8	44.2	45.1	2.7	-	2.8	19.1	2.2	100.0
7.4	2.2	36.0	45.6	1.5	-	.6	10.1	13.6	100.0
1.2	5.4	39.7	46.3	8.8	-	-	11.4	1.4	100.0
.2	1.7	42.2	44.1	7.2	-	.9	20.6	2.2	100.0
-	3.8	33.6	37.4	7.1	-	-	12.6	4.8	100.0
.7	7.1	23.7	31.5	3.6	-	5.4	-	1.8	100.0
2.0	3.4	30.7	36.1	7.0	-	-	14.5	17.3	100.0
.9	3.6	39.1	43.6	12.1	-	-	9.1	1.9	100.0
1.3	1.7	35.4	38.4	5.5	.4	1.6	17.2	2.1	100.0
3.2	4.9	28.0	36.1	2.1	1.5	7.5	-	4.4	100.0
1.1	1.7	32.0	34.8	3.4	.1	2.1	21.1	2.3	100.0
3.3	9.0	32.9	45.2	3.3	.5	.8	-	3.8	100.0
.8	1.2	29.0	31.0	1.7	.2	1.7	22.5	1.2	100.0
3.1	6.2	24.1	33.4	1.2	.2	2.8	-	2.0	100.0

TABLE  
Municipalities by  
Assessed  
Revenue, Total  
Expenditure, To-  
1939 and

		<u>1939</u>	<u>1944</u>	<u>1945</u>
Number of Municipalities				
Cities		27	27	28
Towns		148	148	147
Villages		156	156	156
Townships		571	570	569
Improvement Districts		-	3	4
Park Commissions		-	-	-
Total Local Municipalities		<u>902</u>	<u>904</u>	<u>904</u>
Assessed Population		<u>3,443,135</u>	<u>3,579,728</u>	<u>3,612,059</u>
Revenue - Total	\$'000	131,213	138,001	132,571
Revenue - per capita	\$			
Real Property and Business Tax		34.10	31.11	29.95
Grants and Subsidies		1.29	3.47	2.82
Licenses and Permits		.48	-	-
Utilities and Other Enterprises (Net)		.31	-	-
Other		1.93	3.97	3.93
Total		<u>38.11</u>	<u>38.55</u>	<u>36.70</u>
Expenditure - Total	\$'000	112,130	135,989	130,853
Expenditure - per capita	\$			
General Government	)	9.40(3)	2.53	2.70
Protection to Persons and Property	)		4.35	4.67
Public Works		3.01	3.62	4.47
Sanitation and Waste Removal		2.08	1.57	1.70
Recreation and Community Services		-	1.05	1.19
Conservation of Health		1.53	.74	.72
Public Welfare		1.82	2.05	2.27
Education		10.42	12.57	9.62
Debt Charges (less amount recoverable)		4.30	4.70	4.36
Utilities and Other Enterprises (Net)		-	-	-
Capital Expenditures out of Revenue		-	-	-
County Rates		-	2.55	2.64
Other		(4)	2.26	1.89
Total		<u>32.57</u>	<u>37.99</u>	<u>35.23</u>

- (1) Municipal grants to hospitals to meet their deficits and cost of indigent hospital patients now classified as "health" instead of "welfare-institutional care".
- (2) See footnote (1).
- (3) Includes "Other".
- (4) See footnote (3).



### Ontario's Economic Survey

One of the most interesting and significant statistical projects ever undertaken in this country is the Economic Survey of Ontario, of which a preliminary report has been largely completed. The survey is being compiled by the Ontario Bureau of Statistics and Research, in the Department of the Provincial Treasurer, Mr. Leslie Frost. In concept and treatment, even at this early and experimental stage, the project shows imagination and clarity of purpose which put it into a class by itself.

Statistics are called dull by some people, who fail to realize that they are life and work, environment and achievement, in terms of figures. To bring these down to manageable terms, and to give them comparative significance, the authors of the survey have divided Ontario into nineteen zones. These comprise groupings of from two to five counties in Southern Ontario, and one or more districts in the less-settled northern area. The zones represent more or less common economic and geographical characteristics, and at the same time have recognized limits in the historic county boundaries. They furnish, however, units of reference which can be compared with themselves at later dates or with other parts of the Province in any degree or manner desired.

The survey brings together for the first time figures on climate, population, natural resources and primary industries, health, welfare, transportation and communications, recreational facilities and financial services, each set broken down into zone units. Thus, if this excellent project is continued, it will be possible to see over a period of years fluctuations and trends in all these varied aspects of our social and economic life. If population is declining in a certain zone, the reasons for it might be traced, and corrected. If industries are falling off in business, due to local causes, remedial steps may be taken before it is too late. There will be no limit of usefulness to Governments, educational institutions, businesses, as well as to those who need ready reference to a variety of statistics in useful form.

What is not without importance is that most of the figures in this survey are ordinarily collected by various Government agencies for their own use, but never before put in this comparative form. There are still some subjects which have a place in the survey, but are not available at present. Certain other figures are not complete, as in the case of industrial figures, which are based on Workmen's Compensation Board records, and include only the firms reporting to the board. It is possible that this weakness might be corrected eventually, as the value of the survey is recognized.

The picture of economic and social life in Ontario revealed by the survey is one which conventional statistics fail to provide. It gives those to whom the massed figures of standard tables were almost meaningless, a new confidence and understanding in the use of statistical information. The project reflects a high degree of credit on Mr. Harold J. Chater, the Provincial Statistician, and his capable staff. If the method of the survey might be adopted in other Provinces and possibly even by the Dominion Government, many advantages would be apparent. If nothing more, it would reduce the misuse of statistics to the minimum, in itself a highly laudable achievement.



18

Classification  
Population  
and Per Capita  
tal and Per Capita  
1944 to 1951

<u>1946</u>	<u>1947</u>	<u>1948</u>	<u>1949</u>	<u>1950</u>	<u>1951</u>
28	28	29	29	29	29
146	146	146	148	148	148
156	156	155	156	156	156
571	572	572	571	571	572
10	12	14	13	13	13
-	-	-	3	3	3
<u>911</u>	<u>914</u>	<u>916</u>	<u>920</u>	<u>920</u>	<u>926</u>
3,694,528	3,854,496	3,941,527	4,082,829	4,202,539	4,357,117
147,354	165,472	183,701	209,340	230,912	273,165
31.84	35.12	37.09	41.60	44.62	52.24
3.03	4.26	4.80	5.55	6.00	6.74
-	.45	.57	.65	.74	.83
-	.67	.87	.97	.95	.93
<u>5.01</u>	<u>2.43</u>	<u>3.09</u>	<u>2.90</u>	<u>2.82</u>	<u>2.79</u>
<u>39.88</u>	<u>42.93</u>	<u>45.11</u>	<u>51.27</u>	<u>54.95</u>	<u>63.13</u>
145,382	167,013	185,139	209,431	230,870	273,248
3.05	3.49	3.96	3.95	4.01	4.31
5.28	5.77	6.39	6.98	7.51	8.55
5.12	5.65	6.15	6.60	7.16	7.69
1.88	2.41	2.48	2.68	2.92	3.45
1.46	1.69	1.84	2.01	2.09	2.27
.80	1.74	.89	(1) 2.36	2.57	2.75
2.57	2.49	3.72	(2) 2.44	2.75	3.00
10.07	11.62	13.01	14.81	16.12	18.00
4.62	3.84	3.89	4.19	4.56	4.80
-	-	-	-	-	-
-	.83	.77	1.06	.94	1.09
2.49	2.67	2.84	2.99	3.07	3.32
<u>2.01</u>	<u>1.13</u>	<u>1.01</u>	<u>1.23</u>	<u>1.26</u>	<u>1.66</u>
<u>39.35</u>	<u>43.33</u>	<u>46.97</u>	<u>51.30</u>	<u>54.94</u>	<u>63.15</u>

INDEX  
OF COUNTIES AND DISTRICTS

	Region No.	
Algoma	17	The Sault Region
Brant	2	The Burlington Region
Bruce	9	The Blue Water Region
Carleton	13	The Ottawa Valley Region
Cochrane	15	The Clay Belt Region
Dufferin	9	The Blue Water Region
Dundas	12	The Upper St. Lawrence Region
Durham	10	The Kawartha Region
Elgin	5	The Upper Thames Region
Essex	6	The Border Region
Frontenac	11	The Quinte Region
Glengarry	12	The Upper St. Lawrence Region
Grenville	12	The Upper St. Lawrence Region
Grey	9	The Blue Water Region
Haldimand	4	The Lake Erie Region
Haliburton	14	The Highlands Region
Halton	1	The Metropolitan Region
Hastings	11	The Quinte Region
Huron	9	The Blue Water Region
Kenora	18	The Lakehead Region
Kenora-Patricia Portion	19	The James Bay Region
Kent	6	The Border Region
Lambton	7	The St. Clair River Region
Lanark	13	The Ottawa Valley Region
Leeds	12	The Upper St. Lawrence Region
Lennox and Addington	11	The Quinte Region
Lincoln	3	The Niagara Region
Manitoulin	16	The Nickel Range Region
Middlesex	5	The Upper Thames Region
Muskoka	14	The Highlands Region
Nipissing	14	The Highlands Region
Norfolk	4	The Lake Erie Region
Northumberland	10	The Kawartha Region
Ontario	10	The Kawartha Region
Oxford	5	The Upper Thames Region



INDEX  
OF COUNTIES AND DISTRICTS Con't

Region No.

Parry Sound	14	The Highlands Region
Peel	1	The Metropolitan Region
Perth	8	The Upper Grand River Region
Peterborough	10	The Kawartha Region
Prescott	13	The Ottawa Valley Region
Prince Edward	11	The Quinte Region
Rainy River	18	The Lakehead Region
Renfrew	13	The Ottawa Valley Region
Russell	13	The Ottawa Valley Region
Simcoe	9	The Blue Water Region
Stormont	12	The Upper St. Lawrence Region
Sudbury	16	The Nickel Range Region
Thunder Bay	18	The Lakehead Region
Timiskaming	15	The Clay Belt Region
Victoria	10	The Kawartha Region
Waterloo	8	The Upper Grand River Region
Welland	3	The Niagara Region
Wellington	8	The Upper Grand River Region
Wentworth	2	The Burlington Region
York	1	The Metropolitan Region

## Regional Indicators of

TABLE  
Population  
Births and

Region Number	Region and County or District	1951 Census	1941 Census	1951-1941 + or - %
1	The Metropolitan Region	1,276,298	1,011,603	26.2
	Halton	44,003	28,515	54.3
	Peel	55,673	31,539	76.5
	York	1,176,622	951,549	23.7
2	The Burlington Region	338,940	263,416	28.7
	Brant	72,857	56,695	28.5
	Wentworth	266,083	206,721	28.7
3	The Niagara Region	212,599	158,902	33.8
	Lincoln	89,366	65,066	37.3
	Welland	123,233	93,836	31.3
4	The Lake Erie Region	66,846	57,465	16.3
	Haldimand	24,138	21,854	10.5
	Norfolk	42,708	35,611	19.9
5	The Upper Thames Region	276,475	224,290	23.3
	Elgin	55,518	46,150	20.3
	Middlesex	162,139	127,166	27.5
	Oxford	58,818	50,974	15.4
6	The Border Region	296,278	240,576	23.2
	Essex	217,150	174,230	24.6
	Kent	79,128	66,346	19.3
7	The St. Clair River Region	74,960	56,925	31.7
	Lambton	74,960	56,925	31.7
8	The Upper Grand River Region	245,637	207,867	18.2
	Perth	52,584	49,694	5.8
	Waterloo	126,123	98,720	27.8
	Wellington	66,930	59,453	12.6
9	The Blue Water Region	270,599	243,714	11.0
	Bruce	41,311	41,680	- .9
	Dufferin	14,566	14,075	3.5
	Grey	58,960	57,160	3.1
	Huron	49,280	43,742	12.7
	Simcoe	106,482	87,057	22.3

## Economic Development in Ontario

19  
1941 and 1951  
 Deaths, 1951

Density per Square Mile 1951	----- Births -----		----- Deaths -----		Natural Increase	
	Total	Rate per 1,000 population	Total	Rate per 1,000 population	Total	Rate per 1,000 population
744.63	29,362	23.0	11,933	9.3	17,429	13.7
121.22	1,079	24.5	362	8.2	717	16.3
118.71	1,440	25.9	448	8.0	992	17.8
1,334.04	26,843	22.8	11,123	9.5	15,720	13.4
385.60	8,511	25.1	3,214	9.5	5,297	15.6
173.06	1,891	26.0	760	10.4	1,131	15.5
580.97	6,620	24.9	2,454	9.2	4,166	15.7
295.69	5,287	24.9	1,807	8.5	3,480	16.4
269.17	2,170	24.3	793	8.9	1,377	15.4
318.43	3,117	25.3	1,014	8.2	2,103	17.1
59.58	1,575	23.6	642	9.6	933	14.0
49.46	551	22.8	271	11.2	280	11.6
67.36	1,024	24.0	371	8.7	653	15.3
101.46	6,419	23.2	2,886	10.4	3,533	12.8
77.11	1,205	21.7	604	10.9	601	10.8
130.76	3,886	24.0	1,670	10.3	2,216	13.7
76.89	1,328	22.6	612	10.4	716	12.2
182.32	8,081	27.3	2,683	9.2	5,398	18.2
307.14	5,887	27.1	1,865	8.6	4,022	18.5
86.20	2,194	27.7	818	10.3	1,376	17.4
66.69	2,008	26.8	712	9.5	1,296	17.3
66.69	2,008	26.8	712	9.5	1,296	17.3
103.43	6,157	25.1	2,400	9.8	3,757	15.3
62.60	1,208	23.0	614	11.7	594	11.3
244.42	3,344	26.5	1,054	8.4	2,290	18.2
65.68	1,605	24.0	732	10.9	873	13.0
39.37	6,258	23.1	3,141	11.6	3,117	11.5
25.04	974	23.6	532	12.9	442	10.7
26.15	329	22.6	168	11.5	161	11.1
34.52	1,283	21.8	773	13.1	510	8.6
38.05	1,158	23.5	539	10.9	619	12.6
64.03	2,514	23.6	1,129	10.6	1,385	13.0

## Regional Indicators of

TABLE 19  
Population  
Births and

Region Number	Region and County or District	1951 Census	1941 Census	1951-1941 + or - %
10	The Kawartha Region	238,601	195,045	22.3
	Durham	30,115	25,215	19.4
	Northumberland	33,482	30,786	8.8
	Ontario	87,088	65,718	32.5
	Peterborough	60,789	47,392	28.3
	Victoria	27,127	25,934	4.6
11	The Quinte Region	178,500	152,258	17.2
	Frontenac	66,099	53,717	23.1
	Hastings	74,298	63,322	17.3
	Lennox & Addington	19,544	18,469	5.8
	Prince Edward	18,559	16,750	10.8
12	The Upper St. Lawrence Region	137,854	127,878	7.8
	Dundas	15,818	16,210	-2.4
	Glengarry	17,702	18,732	-5.5
	Grenville	17,045	15,989	6.6
	Leeds	38,831	36,042	7.7
	Stormont	48,458	40,905	18.5
13	The Ottawa Valley Region	387,807	333,092	16.4
	Carleton	242,247	202,520	19.6
	Lanark	35,601	33,143	7.4
	Prescott	25,576	25,261	1.2
	Renfrew	66,717	54,720	21.9
	Russell	17,666	17,448	1.2
14	The Highlands Region	110,271	101,928	8.2
	Haliburton	7,670	6,695	14.6
	Muskoka	24,713	21,835	13.2
	Nipissing	50,517	43,315	16.6
	Parry Sound	27,371	30,083	-9.0
15	The Clay Belt Region	133,866	131,334	1.9
	Cochrane	83,850	80,730	3.9
	Temiskaming	50,016	50,604	-1.2
16	The Nickel Range Region	120,804	91,656	31.8
	Manitoulin	11,214	10,841	3.4
	Sudbury	109,590	80,815	35.6
17	The Sault Region	64,496	52,002	24.0
	Algoma	64,496	52,002	24.0



## Economic Development in Ontario

(Continued)  
1941 and 1951  
Deaths, 1951

Density per Square Mile 1951	----- Births -----		----- Deaths -----		Natural Increase	
	Total	Rate per 1,000 population	Total	Rate per 1,000 population	Total	Rate per 1,000 population
47.92	5,936	24.9	2,392	10.0	3,544	14.9
47.88	717	23.8	294	9.8	423	14.0
45.62	744	22.2	352	10.5	392	11.7
102.10	2,187	25.1	804	9.2	1,383	15.9
42.96	1,702	28.0	586	9.6	1,116	18.4
20.12	586	21.6	356	13.1	230	8.5
32.56	4,473	25.1	1,870	10.5	2,603	14.6
41.34	1,628	24.6	681	10.3	947	14.3
31.98	2,021	27.2	762	10.3	1,259	16.9
16.70	451	23.1	242	12.4	209	10.7
47.59	373	20.1	185	10.0	188	10.1
52.28	3,290	23.9	1,519	11.0	1,771	12.8
41.19	347	21.9	191	12.1	156	9.9
37.03	424	24.0	209	11.8	215	12.1
36.81	364	21.4	238	14.0	126	7.4
43.15	788	20.3	421	10.8	367	9.5
117.62	1,367	28.2	460	9.5	907	18.7
64.69	10,092	26.0	3,697	9.5	6,395	16.5
255.80	6,166	25.5	2,283	9.4	3,883	16.0
31.28	797	22.4	440	12.4	357	10.0
51.77	687	26.9	235	9.2	452	17.7
22.17	1,930	28.9	578	8.7	1,352	20.3
43.41	512	29.0	161	9.1	351	19.9
7.37	3,018	27.4	1,075	9.7	1,943	17.6
5.16	174	22.7	67	8.7	107	14.0
15.59	537	21.7	279	11.3	258	10.4
6.68	1,610	31.9	456	9.0	1,154	22.8
6.31	697	25.5	273	10.0	424	15.5
2.30	3,909	29.2	1,101	8.2	2,808	21.0
1.61	2,547	30.4	694	8.3	1,853	22.1
8.48	1,362	27.2	407	8.1	955	19.1
6.15	4,015	33.2	818	6.8	3,197	26.5
7.06	309	27.6	115	10.3	194	17.3
6.07	3,706	33.8	703	6.4	3,003	27.4
3.34	1,806	28.0	556	8.6	1,250	19.4
3.34	1,806	28.0	556	8.6	1,250	19.4

Regional Indicators of

TABLE 19  
Population  
Births and

Region Number	Region and County or District	1951 Census	1941 Census	1951-1941 + or - %
18	The Lakehead Region	157,128	128,091	22.7
	Kenora	29,629	23,759	24.7
	Rainy River	22,132	19,132	15.7
	Thunder Bay	105,367	85,200	23.7
19	The James Bay Region	9,583	9,613	- .4
	Kenora-Patricia Portion	9,583	9,613	- .4
	Total	4,597,542	3,787,655	21.4

Source - Census of Canada, 1951  
Registrar - General of Ontario

## Economic Development in Ontario

(Continued)  
 1941 and 1951  
 Deaths, 1951

Density per Square Mile 1951	----- Births -----		----- Deaths -----		Natural Increase	
	Total	Rate per 1,000 population	Total	Rate per 1,000 population	Total	Rate per 1,000 population
2.02	4,272	27.2	1,376	8.8	2,896	18.4
1.63	809	27.3	267	9.0	542	18.3
3.04	672	30.4	188	8.5	484	21.9
2.01	2,791	26.5	921	8.7	1,870	17.7
.07	358	37.4	159	16.6	199	20.8
.07	358	37.4	159	16.6	199	20.8
-----	-----	-----	-----	-----	-----	-----
12.66	114,827	25.0	43,981	9.6	70,846	15.4
=====	=====	=====	=====	=====	=====	=====

## Regional Indicators of

TABLE  
Income  
Income Tax  
Median Income of Head

Region Number	Region and County or District	----- Income Tax Payers -----		
		Total No. of Income Tax Payers	Income Reported by Taxpayers \$'000	Average Income per Taxpayer \$
1	The Metropolitan Region	426,130	1,307,402	3,068
	Halton	8,020	25,794	3,216
	Peel	11,140	34,686	3,114
	York	406,970	1,246,922	3,064
2	The Burlington Region	101,010	299,031	2,960
	Brant	17,560	50,802	2,893
	Wentworth	83,450	248,229	2,975
3	The Niagara Region	53,220	158,491	2,978
	Lincoln	21,740	66,371	3,053
	Welland	31,480	92,120	2,926
4	The Lake Erie Region	8,090	24,309	3,005
	Haldimand	3,260	9,382	2,878
	Norfolk	4,830	14,927	3,090
5	The Upper Thames Region	57,320	166,188	2,899
	Elgin	8,460	25,509	3,015
	Middlesex	39,360	115,312	2,930
	Oxford	9,500	25,367	2,670
6	The Border Region	71,120	215,475	3,030
	Essex	57,580	177,052	3,075
	Kent	13,540	38,423	2,838
7	The St. Clair River Region	14,810	43,127	2,912
	Lambton	14,810	43,127	2,912
8	The Upper Grand River Region	57,080	155,189	2,719
	Perth	8,360	23,612	2,824
	Waterloo	36,410	97,129	2,668
	Wellington	12,310	34,448	2,798
9	The Blue Water Region	27,980	77,369	2,765
	Bruce	2,990	8,122	2,716
	Dufferin	1,150	2,893	2,516
	Grey	6,320	18,130	2,869
	Huron	4,110	11,510	2,800
	Simcoe	13,410	36,714	2,738



## Economic Development in Ontario

20

Statistics

Payers, 1950

of Wage-Earning Families, 1951

## ----- Median Income of Head of Wage-Earning Families -----

---- Total Families----			--Average No. of -- persons per family			Median Income of Head of Wage- earning families		
<u>Rural</u>	<u>Urban</u>	<u>Total</u>	<u>Rural</u>	<u>Urban</u>	<u>Total</u>	<u>Rural</u>	<u>Urban</u>	<u>Total</u>
						\$	\$	\$
22,262	320,866	343,128	3.5	3.1	3.1	2,330	2,647	2,633
4,567	6,980	11,547	3.5	3.3	3.4	2,341	2,699	2,572
7,141	6,965	14,106	3.5	3.5	3.5	2,439	2,604	2,537
10,554	306,921	317,475	3.5	3.1	3.1	2,250	2,647	2,638
9,869	79,277	89,146	3.6	3.2	3.3	2,300	2,629	2,606
5,890	13,032	18,922	3.6	3.2	3.4	2,351	2,449	2,430
3,979	66,245	70,224	3.6	3.2	3.3	2,230	2,665	2,649
17,762	37,609	55,371	3.6	3.3	3.4	2,535	2,721	2,672
9,628	13,767	23,395	3.5	3.3	3.4	2,448	2,708	2,626
8,134	23,842	31,976	3.6	3.4	3.4	2,603	2,728	2,699
11,161	5,870	17,031	3.6	3.2	3.5	1,663	2,180	1,947
4,058	2,114	6,172	3.6	3.2	3.5	2,009	2,202	2,113
7,103	3,756	10,859	3.6	3.2	3.5	1,525	2,165	1,816
23,613	46,522	70,135	3.5	3.2	3.3	1,963	2,461	2,373
7,270	6,610	13,880	3.5	3.1	3.3	1,904	2,510	2,293
9,230	32,084	41,314	3.5	3.2	3.3	2,031	2,506	2,456
7,113	7,828	14,941	3.6	3.2	3.4	1,932	2,276	2,183
19,833	55,820	75,653	3.7	3.4	3.5	2,177	2,686	2,620
9,677	45,997	55,674	3.7	3.4	3.5	2,316	2,718	2,683
10,156	9,823	19,979	3.7	3.3	3.5	2,020	2,488	2,324
8,031	10,972	19,003	3.6	3.4	3.5	2,257	2,778	2,666
8,031	10,972	19,003	3.6	3.4	3.5	2,257	2,778	2,666
19,741	43,135	62,876	3.7	3.2	3.4	2,124	2,394	2,348
5,569	8,040	13,609	3.7	3.2	3.4	1,663	2,356	2,278
7,577	25,041	32,618	3.7	3.3	3.4	2,222	2,424	2,388
6,595	10,054	16,649	3.7	3.3	3.4	2,052	2,337	2,282
38,349	27,804	66,153	3.6	3.3	3.5	1,725	2,132	2,010
6,860	3,301	10,161	3.7	3.3	3.5	1,506	1,877	1,714
2,533	1,171	3,704	3.6	3.2	3.4	1,333	2,003	1,702
8,199	6,852	15,051	3.6	3.3	3.4	1,589	2,148	2,024
8,193	3,907	12,100	3.6	3.2	3.5	1,774	2,150	2,020
12,564	12,573	25,137	3.6	3.3	3.5	1,869	2,174	2,079

## Regional Indicators of

TABLE 20

Income

Income Tax

Median Income of Head

Region Number	Region and County or District	----- Income Tax Payers -----		
		No. of Income Tax Payers	Total Income Reported by Taxpayers \$'000	Average Income Per Taxpayer \$
10	The Kawartha Region	44,040	126,753	2,878
	Durham	4,560	12,850	2,818
	Northumberland	3,530	9,909	2,807
	Ontario	18,880	56,410	2,988
	Peterborough	13,810	38,627	2,797
	Victoria	3,260	8,957	2,748
11	The Quinte Region	28,450	78,037	2,743
	Frontenac	12,600	34,785	2,761
	Hastings	12,780	35,361	2,767
	Lennox and Addington	1,510	4,020	2,662
	Prince Edward	1,560	3,871	2,481
12	The Upper St. Lawrence Region	17,270	46,352	2,684
	Dundas	820	2,184	2,663
	Glengarry	570	1,419	2,489
	Grenville	1,910	5,171	2,707
	Leeds	5,630	15,016	2,667
	Stormont	8,340	22,562	2,705
13	The Ottawa Valley Region	77,680	228,140	2,937
	Carleton	63,080	189,125	2,998
	Lanark	4,630	12,356	2,669
	Prescott	1,490	4,270	2,866
	Renfrew	7,930	21,260	2,681
	Russell	550	1,129	2,053
14	The Highlands Region	12,360	36,643	2,965
	Haliburton	520	1,397	2,687
	Muskoka	2,500	7,184	2,874
	Nipissing	7,230	22,060	3,051
	Parry Sound	2,110	6,002	2,845
15	The Clay Belt Region	22,510	65,961	2,930
	Cochrane	14,410	41,981	2,913
	Temiskaming	8,100	23,980	2,960

## Economic Development in Ontario

(Continued)

Statistics

Payers, 1950

of Wage-Earning Families, 1951

## ----- Median Income of Head of Wage-Earning Families -----

----Total Families-----			--Average No. of -- persons per family			Median Income of Head of Wage- earning families		
Rural	Urban	Total	Rural	Urban	Total	Rural	Urban	Total
						\$	\$	\$
25,581	35,071	60,652	3.5	3.3	3.4	2,054	2,617	2,468
4,573	3,187	7,760	3.5	3.3	3.4	2,125	2,584	2,400
4,988	3,438	8,426	3.5	3.3	3.4	1,666	2,148	1,977
7,482	14,760	22,242	3.5	3.3	3.4	2,260	2,798	2,703
4,783	10,544	15,327	3.7	3.4	3.5	2,123	2,586	2,489
3,755	3,142	6,897	3.5	3.3	3.4	1,639	2,135	1,971
21,264	22,304	43,568	3.7	3.3	3.5	1,950	2,301	2,187
5,599	9,869	15,468	3.8	3.3	3.4	2,045	2,347	2,270
8,135	10,267	18,402	3.8	3.3	3.5	2,065	2,306	2,228
3,929	1,026	4,955	3.6	3.2	3.5	1,630	2,047	1,749
3,601	1,142	4,743	3.4	3.1	3.4	1,760	1,850	1,792
18,298	14,676	32,974	3.8	3.5	3.6	1,792	2,337	2,178
2,635	1,349	3,984	3.6	3.3	3.5	1,360	1,890	1,686
3,302	495	3,797	4.1	3.8	4.0	1,414	1,554	1,449
2,584	1,773	4,357	3.4	3.3	3.4	1,651	2,186	1,980
5,051	4,378	9,429	3.6	3.2	3.4	1,655	2,321	2,134
4,726	6,681	11,407	4.0	3.7	3.8	2,242	2,465	2,401
23,314	67,858	91,172	4.0	3.5	3.6	1,795	2,456	2,369
5,457	52,799	58,256	3.8	3.4	3.5	2,143	2,567	2,542
3,364	5,394	8,758	3.7	3.3	3.5	1,564	2,197	2,074
3,483	1,872	5,355	4.4	4.2	4.3	1,537	2,494	2,004
8,102	7,027	15,129	3.9	3.6	3.8	1,829	2,077	1,981
2,908	766	3,674	4.5	4.2	4.4	1,550	1,684	1,602
15,374	10,239	25,613	3.9	3.6	3.8	1,737	2,368	2,050
1,896	-	1,896	3.7	-	3.7	1,628	-	1,628
3,792	2,351	6,143	3.5	3.3	3.5	1,600	1,928	1,724
4,562	6,598	11,160	4.5	3.7	4.0	1,999	2,532	2,345
5,124	1,290	6,414	3.8	3.5	3.8	1,697	2,200	1,830
10,481	19,144	29,625	4.4	3.7	3.9	2,282	2,595	2,499
6,206	11,937	18,143	4.5	3.8	4.0	2,292	2,651	2,543
4,275	7,207	11,482	4.2	3.6	3.8	2,266	2,506	2,437

Regional Indicators of

TABLE 20  
Income

Income Tax  
Median Income of Head

Region Number	Region and County or District	----- Income Tax Payers -----		
		No. of Income Tax Payers	Total Income Reported by Taxpayers \$'000	Average Income Per Taxpayer \$
16	The Nickel Range Region	25,520	76,971	3,016
	Manitoulin	630	1,682	2,670
	Sudbury	24,890	75,289	3,025
17	The Sault Region	14,150	43,657	3,085
	Algoma	14,150	43,657	3,085
18	The Lakehead Region	33,780	96,944	2,870
	Kenora*	6,680	19,070	2,855
	Rainy River	3,040	9,599	3,158
	Thunder Bay	24,060	68,275	2,838
19	The James Bay Region			
	Kenora-Patricia Portion**			
Total		1,092,520	3,246,039	2,971

\* Includes Patricia Portion

\*\* See Footnote\*



## Economic Development in Ontario

(Continued)

Statistics

Payers, 1950

of Wage-Earning Families, 1951

----- Median Income of Head of Wage-Earning Families -----

--Total Families --			--Average No. of persons per family			Median Income of Head of Wage- earning families		
<u>Rural</u>	<u>Urban</u>	<u>Total</u>	<u>Rural</u>	<u>Urban</u>	<u>Total</u>	<u>Rural</u>	<u>Urban</u>	<u>Total</u>
						\$	\$	\$
10,286	16,474	26,760	4.2	3.8	3.9	2,590	2,951	2,857
2,171	341	2,512	4.0	3.6	3.9	1,316	2,064	1,489
8,115	16,133	24,248	4.3	3.8	3.9	2,700	2,962	2,824
5,523	9,309	14,832	4.0	3.6	3.7	2,420	2,764	2,673
5,523	9,309	14,832	4.0	3.6	3.7	2,420	2,764	2,673
13,370	25,710	39,080	3.9	3.4	3.6	2,376	2,550	2,501
4,656	4,263	8,919	3.9	3.4	3.7	2,333	2,622	2,496
2,736	2,375	5,111	4.0	3.6	3.8	2,344	2,639	2,533
5,978	19,072	25,050	3.7	3.4	3.5	2,407	2,523	2,498
<hr/>			<hr/>			<hr/>		
314,112	848,660	1,162,772	3.7	3.3	3.4	2,117	2,586	2,502
<hr/>			<hr/>			<hr/>		

REGIONAL INDICATORS OF  
TABLE  
ESTIMATED NET FARM INCOME 1950

Estimated Net Farm Income, 1950

<u>Region No.</u>	<u>Region and County or District</u>	<u>Amount \$'000</u>	<u>% of Total %</u>	<u>Per Capita \$</u>
1	The Metropolitan Region	29,450	6.5	23.74
	Halton	6,006	1.3	143.89
	Peel	7,655	1.7	146.49
	York	15,789	3.5	13.77
2	The Burlington Region	15,740	3.5	48.15
	Brant	7,533	1.7	106.10
	Wentworth	8,207	1.8	32.07
3	The Niagara Region	10,751	2.4	53.18
	Lincoln	7,086	1.6	82.93
	Welland	3,665	.8	31.40
4	The Lake Erie Region	27,288	6.2	427.27
	Haldimand	5,800	1.3	246.29
	Norfolk	21,488	4.9	529.10
5	The Upper Thames Region	53,718	11.9	200.50
	Elgin	26,172	3.6	266.78
	Middlesex	17,280	4.3	125.72
	Oxford	10,266	4.0	315.56
6	The Border Region	35,953	7.9	126.49
	Essex	17,645	3.9	85.05
	Kent	18,308	4.0	238.49
7	The St. Clair River Region	14,862	3.3	210.42
	Lambton	14,862	3.3	210.42
8	The Upper Grand River Region	43,737	9.6	180.40
	Perth	15,828	3.5	34.35
	Waterloo	11,379	2.5	12.91
	Wellington	16,530	3.6	263.76
9	The Blue Water Region	71,506	15.8	200.10
	Bruce	14,024	3.1	335.33
	Dufferin	6,369	1.4	449.08
	Grey	15,258	3.5	276.19
	Huron	10,731	4.2	378.47
	Simcoe	15,324	3.6	155.31

## ECONOMIC DEVELOPMENT IN ONTARIO

21

## AND MINING INDUSTRY, 1951

-----Mining Industry, 1951-----					
Employers	Number of Employees	Payroll		Value of Production	
		\$ '000	Amount \$ '000	% of Total %	Per Capita \$
62	1,422	4,174	12,087	2.7	9.47
11	193	571	2,515	0.6	57.16
21	476	1,425	3,238	0.7	58.16
30	753	2,178	6,334	1.4	5.38
27	556	1,625	4,142	0.9	12.22
9	151	434	937	0.2	12.86
18	405	1,191	3,205	0.7	12.05
39	2,167	7,034	5,736	1.3	26.98
8	142	426	913	0.2	10.22
31	2,025	6,608	4,823	1.1	39.14
37	520	1,317	4,555	1.0	68.14
33	426	1,092	3,865	0.9	160.12
4	94	225	690	0.1	16.16
48	471	1,185	4,829	1.1	17.47
12	88	189	335	0.1	6.03
15	42	63	319	0.1	1.97
21	341	933	4,175	0.9	70.98
47	859	2,304	8,925	2.0	30.12
14	332	981	6,963	1.6	32.07
33	527	1,323	1,962	0.4	24.80
57	505	1,237	5,112	1.2	68.20
57	505	1,237	5,112	1.2	68.20
24	516	1,347	6,094	1.4	24.81
6	208	580	3,591	0.8	68.29
12	67	137	491	0.1	3.89
16	241	630	2,012	0.5	30.06
41	251	559	2,014	0.5	7.44
7	30	42	129	*	3.12
1	4	10	52	*	3.57
8	35	43	94	*	1.59
17	112	266	1,257	0.3	25.51
8	70	198	482	0.1	4.53

TABLE

Region No.	Region and County or District	Estimated Net Farm Income, 1950		
		Amount \$'000	% of Total	Per Capita \$
10	The Kawartha Region	40,125	8.8	174.53
	Durham	7,485	1.6	259.13
	Northumberland	9,284	2.0	278.05
	Ontario	10,885	2.4	133.85
	Peterborough	5,421	1.2	91.78
	Victoria	7,050	1.6	258.78
11	The Quinte Region	25,565	5.6	146.55
	Frontenac	5,582	1.2	89.78
	Hastings	10,021	2.2	136.59
	Lennox and Addington	5,149	1.1	260.32
	Prince Edward	4,813	1.1	251.73
12	The Upper St. Lawrence Region	27,480	6.1	200.35
	Dundas	6,544	1.4	409.05
	Glengarry	5,293	1.2	293.32
	Grenville	3,918	0.9	228.28
	Leeds	6,734	1.5	173.73
	Stormont	4,991	1.1	105.76
13	The Ottawa Valley Region	34,871	7.7	91.25
	Carleton	10,101	2.2	42.32
	Lanark	6,790	1.5	194.18
	Prescott	5,682	1.3	224.64
	Renfrew	7,355	1.6	111.54
	Russell	4,943	1.1	286.94
14	The Highlands Region	6,468	1.4	58.95
	Haliburton	717	0.2	92.95
	Muskoka	1,489	0.3	58.62
	Nipissing	2,031	0.4	41.25
	Parry Sound	2,231	0.5	81.52
15	The Clay Belt Region	4,393	1.0	33.08
	Cochrane	2,385	0.5	29.12
	Timiskaming	2,008	0.5	39.43
16	The Nickel Range Region	4,068	0.9	35.46
	Manitoulin	1,545	0.3	135.51
	Sudbury	2,523	0.6	24.42



21 (Continued)

-----Mining Industry, 1951-----					
Employers	Number of Employees	Payroll		Gross Value of Production	
		\$'000	Amount \$'000	% of Total %	Per Capita \$
21	363	932	2,718	0.6	11.39
1	29	106	134	*	4.45
7	44	80	238	*	2.73
6	245	671	2,030	0.5	33.39
3	41	68	282	0.1	10.40
4	4	7	34	*	1.02
30	935	2,413	8,122	1.8	45.50
13	84	149	591	0.1	8.94
12	748	2,046	7,196	1.6	96.85
4	20	26	53	*	2.71
1	83	192	282	0.1	15.19
21	108	204	793	0.2	5.75
-	-	-	-	-	-
2	24	48	132	*	7.46
3	27	79	294	0.1	17.25
8	34	45	100	*	2.58
8	23	32	267	0.1	5.51
45	843	1,744	5,851	1.3	15.09
15	182	395	1,247	0.3	5.15
12	28	41	183	*	5.14
2	22	17	52	*	2.03
12	593	1,272	4,329	1.0	64.89
4	18	19	40	*	2.26
18	134	158	487	0.1	4.42
1	7	16	56	*	7.30
5	19	22	42	*	1.70
7	98	116	377	0.1	7.46
5	10	4	12	*	0.44
62	12,114	36,997	79,150	17.9	591.26
28	7,314	22,449	43,469	9.8	518.41
34	4,800	14,548	35,681	8.1	713.39
17	17,206	59,880	251,503	56.8	2081.91
2	59	160	767	0.2	68.40
15	17,147	59,720	250,736	56.6	2287.95

TABLE

Region No.	Region and County or District	Estimated Net Farm Income, 1950		
		Amount \$ '000	% of Total %	Per Capita \$
17	The Sault Region Algoma	1,814	0.4	29.52
		1,814	0.4	29.52
18	The Lakehead Region	4,728	1.0	29.21
	Kenora	591	0.1	16.13
	Rainy River	1,624	0.4	75.50
	Thunder Bay	2,513	0.5	24.23
19	The James Bay Region	-	-	-
	Kenora-Patricia Portion	-	-	-
		453,217	100.0	101.33

-Nil

\* Less than 0.05%

Net Farm Income- Fifth Annual Economic Survey 1953 D-1  
Source; Net Farm Income, Ontario Department of Agriculture  
Mining Industry, Ontario Department of Mines.

21 (Continued)

-----Mining Industry, 1951-----					
<u>Employers</u>	<u>Number of</u> <u>Employees</u>	<u>Payroll</u>	<u>Gross Value of Production</u>		
		<u>\$'000</u>	<u>Amount</u> <u>\$'000</u>	<u>% of Total</u> <u>%</u>	<u>Per Capita</u> <u>\$</u>
5	723	2,473	9,504	2.2	147.36
5	723	2,473	9,504	2.2	147.36
18	1,599	4,978	18,023	4.1	114.70
3	4	9	14	*	0.48
2	572	2,045	12,023	2.7	543.24
13	1,023	2,924	5,986	1.4	56.81
15	1,663	5,218	12,910	2.9	1,347.18
15	1,663	5,218	12,910	2.9	1,347.18
644	42,955	135,779	442,555	100.0	96.26

Regional Indicators of Economic Development in Ontario

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TABLE 22

Manufacturing Industries, 1950

Region Number	Region and County or District	-----Number of----- Employers Employees	Payroll Amount \$'000,000	Average Weekly Earnings 1950 \$	May, 1952 to April, 1953 \$	Net Value of Products Amount \$'000,000	% of Total	Per Capita \$
1	The Metropolitan Region Halton Peel York	4,723 130 114 4,479	202,494 5,023 7,685 189,786	502.4 11.5 20.5 470.4	59.84	988.0 23.5 37.6 926.9	32.2 .8 1.2 30.2	796.33 563.47 720.11 808.28
2	The Burlington Region Brant Wentworth	818 193 625	72,036 15,198 56,838	186.0 36.8 149.2	62.19	372.9 69.1 303.8	12.1 2.2 9.9	1,140.83 972.97 1,187.41
3	The Niagara Region Lincoln Welland	493 208 285	36,333 14,400 21,933	101.4 39.2 62.2	65.70	224.9 74.8 150.1	7.3 2.4 4.9	1,112.53 875.38 1,286.15
4	The Lake Erie Region Haldimand Norfolk	148 59 89	3,606 1,578 2,028	7.1 3.1 4.0	48.30	17.4 7.4 10.0	.6 .3 .3	264.96 312.52 238.20
5	The Upper Thames Region Elgin Middlesex Oxford	680 98 375 207	27,105 3,101 17,186 6,819	61.4 6.5 40.1 14.8	54.60	125.8 11.7 83.8 30.3	4.1 .4 2.7 1.0	470.66 207.19 547.78 523.35
6	The Border Region Essex Kent	578 395 183	46,877 38,562 8,315	133.3 113.5 19.8	64.94	307.5 271.3 36.2	10.0 8.8 1.2	1,081.79 1,307.83 470.88
7	The St. Clair Region Lambton	129 129	8,488 8,488	23.0 23.0	69.07	61.4 61.4	2.0 2.0	869.46 869.46



# Regional Indicators of Economic Development in Ontario

TABLE 22 (Continued)

## Manufacturing Industries, 1950

Region Number	Region and County or District	-----Number of----- Employers Employees	Payroll Amount \$'000,000	Average Weekly Earnings 1950 \$	May, 1952 to April, 1953 \$	Net Value of Products		
						Amount \$'000,000	% of Total	Per Capita \$
8	The Upper Grand River Region Perth Waterloo Wellington	892	43,760	42.62	52.90	189.6	6.2	782.17
		167	5,403	11.5		20.1	.6	387.13
		508	30,264	67.9		136.8	4.5	1,116.95
		217	8,093	18.1		32.7	1.1	481.08
9	The Blue Water Region Bruce Dufferin Grey Huron Simcoe	753	14,813	37.10	46.95	50.2	1.6	186.94
		155	2,392	4.1		6.4	.2	151.87
		32	245	.4		.6	*	40.67
		196	4,635	9.0		14.9	.5	257.52
		141	1,831	3.2		6.5	.2	131.90
		229	5,710	11.3		21.8	.7	207.70
10	The Kawartha Region Durham Northumberland Ontario Peterborough Victoria	600	28,740	52.08	62.30	235.3	7.7	1,023.37
		76	2,487	6.1		13.2	.4	455.59
		129	1,852	3.5		7.4	.2	220.43
		159	13,193	39.9		162.7	5.3	2,001.45
		149	9,929	24.9		47.5	1.6	804.56
		87	1,279	2.2		4.5	.2	164.41
11	The Quinte Region Frontenac Hastings Lennox and Addington Prince Edward	492	13,517	42.47	53.46	64.6	2.1	370.19
		117	5,305	12.3		28.0	.9	451.10
		232	6,628	13.9		31.1	1.0	423.55
		68	842	1.6		3.4	.1	171.53
		75	742	1.0		2.1	.1	107.80

# Regional Indicators of Economic Development in Ontario

TABLE 22 (Continued)

## Manufacturing Industries, 1950

Region Number	Region and County or District	-----Number of----- Employers	Payroll Amount \$'000,000	Average Weekly Earnings May, 1952 to April, 1953 \$	Net Value of Products Amount \$'000,000	% of Total	Per Capita \$
12	The Upper S . Lawrence Region	398	12,378	52.93	54.6	1.8	397.80
	Dundas	50	700	44.85	4.0	.1	248.82
	Glengarry	71	341		.7	*	37.80
	Grenville	56	1,435		5.7	.2	332.91
	Leeds	130	2,761		7.7	.3	197.65
	Stormont	91	7,141		36.5	1.2	773.92
13	The Ottawa Valley Region	859	18,561	51.89	72.7	2.4	190.37
	Carleton	358	10,553	42.39	45.2	1.5	189.60
	Lanark	127	3,222		11.0	.4	314.36
	Prescott	102	879		4.1	.1	161.73
	Renfrew	209	3,711		12.0	.4	182.52
	Russell	63	196		.4	*	21.40
14	The Highlands Region	310	4,561	52.20	19.2	.6	175.34
	Haliburton	33	430	41.40	1.4	*	179.50
	Muskoka	81	1,148		3.9	.1	153.56
	Nipissing	92	1,875		8.3	.3	169.47
	Parry Sound	104	1,108		5.6	.2	204.95
15	The Clay Belt Region	249	6,024	67.95	45.0	1.5	338.96
	Cochrane	125	4,443	55.82	40.4	1.3	493.77
	Timiskaming	124	1,581		4.6	.2	90.11
16	The Nickel Range Region	174	8,910	72.35	112.3	3.7	978.82
	Manitoulin	29	94		.2	*	18.98
	Sudbury	145	8,816	58.25	112.1	3.7	1,084.78

Regional Indicators of Economic Development in Ontario

TABLE 22 (Continued)

Manufacturing Industries, 1950

Region Number	Region and County or District	-----Number of----- Employers Employees	Payroll Amount \$'000,000	Average Weekly Earnings 1950 \$	May, 1952 to April, 1953 \$	Net Value of Products	
						Amount \$000,000	% of Total
17	The Sault Region Algoma	127 <u>127</u>	22.2 <u>22.2</u>	53.84 <u>53.84</u>	67.97 <u>67.97</u>	44.4 <u>44.4</u>	1.4 <u>1.4</u>
						\$	Per Capita
							722.19 <u>722.19</u>
18	The Lakehead Region Kenora Rainy River Thunder Bay	386 <u>87</u> 55 244	28.7 <u>5.0</u> 3.0 20.7	55.96 <u>55.96</u>	66.39 <u>66.39</u>	82.3 <u>14.0</u> 8.9 59.4	2.7 <u>.5</u> .3 1.9
							508.25 <u>380.58</u> 413.70 572.98
19	The James Bay Region Kenora-Patricia Portion **						
		12,809	566,513	1,413.0		3,068.1	100.0
							685.95

\* Less than 0.05%

\*\* Included in Kenora

Source - The Manufacturing Industries of Canada, 1950, Section III, pages 21-27.  
Average Weekly Earnings - Economic Review of Ontario, and Annual Economic Survey.







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